



North York Moors
National Park

Annual Monitoring Report 2023

Reporting Period: 1 April 2022 – 31 March 2023

Produced November 2023

Introduction

The Localism Act (2011) requires local planning authorities to publish monitoring information about progress against policies in the Local Plan at least once a year. This is termed the Annual Monitoring Report (AMR). The requirements of the AMR are set out in Part 8 of the Local Planning Regulations (2012). Primarily the AMR sets out progress on preparing Development Plan Documents (DPDs) and the effectiveness of how current policies are working.

This AMR covers the period 1st April 2022 until 31st March 2023, though where available and appropriate, more up to date information may be included.

Main points:

- The current Local Plan remains up to date and was adopted in July 2020. The Authority is currently working on a Design Code and will start to review the Plan in the latter part of 2024.
- Since the base date of the Local Plan (2016) **338** homes were completed. This is an average of **48** dwellings per year against a planned rate of 29 dwellings. Since 2015/16, **150** homes were completed on allocated sites in the Helmsley Local Plan in the part of the town within the National Park.
- **104** of these dwellings (30%) were affordable homes.
- Over the 2022/23 monitoring year **32** dwellings were completed. 41% of all housing completions (13 dwellings) were restricted to 'local occupancy and 6 (19%) to 'principal residence' only. 4 (12%) were affordable homes, 7 (22%) were open market homes. The remaining 2 (6%) were classed as 'other – typically a dwelling tied to agricultural uses.
- Planning permission was issued for **38** dwellings.
- **14.2** million visitor days were recorded in 2022 – an increase of 2 million on the previous year.
- **80** new tourism developments were approved - **36** holiday cottages (Local Plan Policy UE1) and **44** 'other' (Local Plan Policy UE2) - 8 shepherds huts, 1 yurt, 1 gypsy wagon, 4 cabins, 6 static caravans, 2 glamping units, 10 pods and 12 touring caravans

The Current Planning Framework

The current Development Plan consists of several documents:

Statutory Plans

- The Local Plan 2016-35 (July 2020)
- The Helmsley Plan (2012)

- Whitby Business Area Action Plan (2014, reviewed 2019) and Design Brief (2016)
- The Minerals and Waste Joint Plan (March 2022)
- Ingleby Arncliffe Neighbourhood Plan (December 2021) (Part)

In addition to the above Development Plan documents, the Authority has following adopted documents:

- Renewable Energy SPD (April 2010)
- Design Guide SPD (Parts 1, 2 & 3 (2008), Part 4 (2011), Part 5 (2013))
- Osmotherley and Thimbleby Village Design Statement SPD (2011)
- Ampleforth Conservation Area Appraisal & Management Plan SPD
- Oswaldkirk Conservation Area Appraisal & Management Plan SPD (2011)
- Hutton Buscel Village Design Statement (2010)

Progress of the documents set out in the Authority's Local Development Scheme:

Newby and Scalby Neighbourhood Plan update

Newby and Scalby Town Council applied to Scarborough Borough Council (SBC) and this Authority for the Newby and Scalby Parish area to be designated as a 'neighbourhood area.' The parish covers both local planning authority areas, however almost all of the area falls within the SBC boundary. Designation allows the Town Council to proceed with preparing a neighbourhood plan. If such a plan is eventually 'made' (adopted) by the two authorities, it will form part of their development plans and will be used to help decide planning applications for the parish area.

The Neighbourhood Plan Area designation was approved by the North York Moors National Park Authority on the 14 July 2022 and Scarborough Borough Council on the 7 July 2022.

No further update.

The Dark Skies Supplementary Planning Document

We recently consulted on a Supplementary Planning Document (SPD) covering implementation of policy on dark skies. We received 16 comments and have made some limited amendments to the document. We expect to adopt this in December 2023.

Under Regulation 12 The Town and Country Planning (Local Planning) (England) Regulations 2012 we are required to produce a consult for a further four weeks. We are also required to produce a consultation statement setting out who we consulted, the comments they made and how the document has changed.

Local Plan review

Local plans are required to be reviewed every five years. The current Local Plan was adopted July 2020 and hence review does not need to start until July 2025. However, we will be starting to update the plan slightly earlier in late 2024.

Design Code update

It will be a requirement for planning authorities to produce a design code on enactment of the Levelling Up and Regeneration Bill. Codes will be part of the development plan and must include policies. This is likely to be sometime in 2024. In the meantime, our current design guides have been in place for some time and lack in detail in some areas, for example climate change and biodiversity net gain. To prepare for statutory design code and to update current guidance we are preparing a design code and intend to adopt it as a supplementary planning document prior to the bill being made in to law. We anticipate carrying out initial consultation on the design code in early 2024 with a view to completing it in November 2024.

Other plans:

The Whitby Business Park Area Action Plan was last reviewed with no changes in October 2019; a review (if needed) would need to commence in October 2024. Pending discussions with North Yorkshire Council and a review of the extent to which the plan has been implemented, we would anticipate that policy for that part of the Business Park within the National Park would be made through the revised Local Plan and Design Code.

Review on the Helmsley Local Plan would need to start in July 2027. Arrangements for review, if needed and subject to discussion with North Yorkshire Council will be set out in the next version of this scheme.

Planning Applications

No. of applications received (includes agricultural and forestry notifications, but excludes tree and hedgerow applications)	723
Major applications determined within 13 weeks (%)	75%
Minor applications determined within 8 weeks (%)	88%
Other applications determined within 8 weeks (%)	90%
Applications decided under delegated powers (%)	95.7%
Number of pre-application enquiries dealt with	373

Applications approved contrary to the Development Plan: None

Strategic Approach

Local Plan Policies: SPA, SPB, SPC, SPD

Monitoring indicator	Trigger/Target	5-year commentary
No. of applications permitted/refused on design grounds	Monitor usage of policy in appeals. If trend of appeals being allowed, consider review	2022/23 - Strategic Policy C was cited in the dismissal of 2 appeals and was not cited in any of the allowed appeals. 2021/22 - Strategic Policy C was cited in the dismissal of appeals 3 appeals and was not cited in any of the allowed appeals.
Major Applications determined	Monitor major development decisions	2022/23 – 8 applications determined as major applications. 7 approved (78%) and 1 refused (12%). 2021/22 - 11 applications determined for major applications. 10 Approved (91%) and 1 Refused (9%).

Major Applications determined:

1. NYM/2019/0764/MEIA - Boulby Mine, Loftus – Approved – in time

2. NYM/2021/0750/FL – Church Farm, Kilburn – Approved – out of time
3. NYM/2021/0923/OU – land northeast and east of High Street, Egton – Refused – out of time
4. NYM/2022/0399 – Scalefoot Farm, Commondale – Approved – in time
5. NYM/2022/0599 – Peat Rigg Outdoor Training Centre, Sutherland Lane, Cropton – Approved – in time
6. NYM/2022/0651 – Grouse Hill Caravan Park, Blacksmith Hill, Fylingdales – Approved – in time
7. NYM/2023/0009 – land northeast of Woodsmith Mine, Sneaton – Approved – in time
8. NYM/2023/0017 – Lowthers Cragg, Sleights Moor, Whitby - Approved – in time

Appeals

Year	No of appeals allowed	No of appeals dismissed
2022/23	2 appeals allowed (citing Policies SPA, CO20, CO17)	7 appeals dismissed (citing Policies SPA, SPB, SPC, SPI, SPJ, SPM, BL1, CO7, CO12, ENV1, ENV11)
2021/22	2 appeals allowed (citing Policies SPI, SPE, ENV1, ENV9, ENV11, BL5)	9 appeals dismissed (citing Policies SPA, SPG, SPH, SPI, SPL, SPM, ENV2, ENV11, CO2, CO8, CO10, CO17, CO18, BL6, BL8)

The Environment

Local Plan Policies: SPE, SPF, SPG, SPH, SPI, ENV1 – ENV13

Monitoring indicator	Trigger/Target	5-year commentary
% of SSSI's in favourable or unfavourable recovering condition	No specific target	No change 11% favourable / 88% unfavourable recovering (2014/15) 12% favourable / 87% unfavourable recovering (2011/12)
No. of key missing key ecological connections that have been made	Target will be development in connection with any future work on Nature Recovery Networks	2022-23 position: In terms of conservation agreements for habitat enhancement, 907 ha. of existing agreements were being maintained and a further 565ha. of new agreements have been completed. 10.27

Monitoring indicator	Trigger/Target	5-year commentary
		<p>ha. of ancient and significant woodlands were under restoration with a further 40ha. still in negotiation by the end of next year.</p> <p>2020/21 position: 48 existing agreements maintained for grassland conservation; 360ha PAWS achieved and 137.5ha of new broadleaf woodland and 120ha in progress.</p>
Population of wading birds breeding on the moor	To increase	<p>Next update due 2024</p> <p>3,215 pairs (2019) 3,568 pairs (2014)</p>
No. of applications which cite ENV2 (Tranquillity), ENV3 (Remote Areas), ENV4 (Dark Night Skies)	Monitor usage of policy in appeals. If trend of appeals being allowed, consider review	<p>2022/23</p> <ul style="list-style-type: none"> • ENV2: No usage in appeal decisions. • ENV3: No usage in appeal decisions. • ENV4: No usage in appeal decisions. 45 planning permissions included lighting conditions. <p>2021/22</p> <ul style="list-style-type: none"> • ENV2: 1 approved/0 refused • ENV3: 0 approved/0 refused <p>ENV4: 2 approved/1 refused. None used in appeal decisions</p>
No. of qualifying developments include 10% biodiversity net gain	100% (when requirement is adopted)	<p>Biodiversity Net Gain is not adopted yet. It is due to start operating in January 2024.</p>
No. of planning permissions granted contrary to Environment Agency advice on flood or water quality grounds	Maintain at zero	<p>No applications approved contrary to Environment Agency advice on flood or water quality grounds (all initial objections removed following additional information). (2018-2023)</p>
% of water bodies identified as “good ecological status” under the Water Framework Directive	100%	<p>22.2% (2022)</p> <p>25.9% (2019)</p>
No. of applications which trigger the 10% under Policy ENV8	100%	<p>No figure available for 2022/23. Will be updated in next AMR.</p> <p>0 applications submitted which met this threshold (2021/22)</p>

Monitoring indicator	Trigger/Target	5-year commentary
		2 applications, both conditioned for submission of details (2020/21)
Reduction in CO2 emissions	In line with any future target adopted by the Authority in move to net zero	Target not yet adopted.
Amount of traffic by no. of vehicles passing Saltersgate counter (annual average daily traffic figure (AADT))	To reduce	5,636 (2022) 5,534 (2021) 5,207 (2020) 5,749 (2019) 5,813 (2018)
No. of Schedule Monuments on the 'At Risk' Register	Remove 20 monuments	36 (2022 Historic England's Heritage at Risk Register) 36 (2021 Historic England's Heritage at Risk Register) 42 (2020 Historic England's Heritage at Risk Register)
No. of Listed Buildings on the Authority's 'At Risk' Register (Grade II only)	Remove 20 buildings	36 entries; 4 buildings removed (2022/23) 49 entries; 3 buildings removed (2021/22) 49 entries; 2 buildings removed (2020/21)
No. of Listed Buildings (Grade I, II*), Conservation Areas, and Historic Parks and Gardens on Historic England's Heritage at Risk' Register	Monitor condition	4 building entries (2022) 4 building entries (2021) 4 building entries (2020)
No. of Conservation Areas with an Appraisal and Management Plans	Complete 8 Appraisals	5 new Appraisals adopted. 14 in total with Appraisals (2022/23) No change (2021/22) 9 with Appraisals (2020/21)

Work on the local 'buildings at risk' (Grade II listed only) is ongoing with regular surveys (bi-annually) being carried out on structures considered to be 'at risk' and 'vulnerable' so that officers can monitor the condition of those buildings which are in the poorest of condition.

For the Heritage at Risk (Grade I and II* buildings), a list which is monitored and maintained by Historic England, the Authority is aware of four structures on this register. One can be removed (the Rosedale East mines) following their restoration by the Heritage Lottery Fund Land of Iron project. The full report can be found here:

Historic England - Heritage at Risk Register 2022, Northeast and Yorkshire

Understanding and Enjoyment

Local Plan Policies: SPJ, UE1 – UE4

Monitoring indicator	Trigger/Target	Commentary
Number of visitor days	To increase	<p>14.2m (2022)</p> <p>Notes –</p> <ol style="list-style-type: none">1. Includes the National Park and its influence area.2. Airbnb data was added to the statistics for the first time in 2021. <p>12.2m (2021) 13.28m (2019) 12.84m (2018) 12.19m (2017) 12.31m (2016)</p> <p>A more detailed breakdown of tourism data is available on the Authority's website.</p>

Monitoring indicator	Trigger/Target	Commentary
Number of new developments permitted under UE1	No specific target	<p>2022/23 - 80 new developments approved (2022/23). 36 of these developments form traditional ‘holiday cottages’ (through the conversion of outbuildings, change of use of annexes, conversion of garages etc. some with dual local occupancy/holiday use).</p> <p>2021/22 - 123 units approved. 98 for non-permanent units (see UE2 below) and 25 units created as traditional ‘holiday cottages’ (mainly through the conversion of outbuildings, some with dual local occupancy/holiday use).</p> <p>2020/21 - 135 units approved. 93 for non-permanent units (see UE2 below) and 42 units created as traditional ‘holiday cottages’ (mainly through the conversion of outbuildings, some with dual local occupancy/holiday use).</p>
Number of new developments permitted under UE2 (Camping, Glamping, Caravans and Cabins)	No specific target	<p>2022/23 - 44 units approved. 8 shepherds huts, 1 yurt, 1 gypsy wagon, 4 cabins, 6 static caravans, 2 glamping units, 10 pods, 12 touring caravans.</p> <p>2021/22 - 98 units approved (shepherd’s huts, bell tents, cabins, lodges, touring caravan pitches).</p> <p>2020/21 - 93 units approved (shepherd’s huts, bell tents, cabins, lodges, touring caravan pitches).</p>
Number of tourism and recreation development lost (UE3)	No specific target	<p>1 approved (1 of 1 application) (2022/23)</p> <p>No applications (2021/22) No applications (2021/21)</p>

Business and Land Management

Local Plan Policies: SPK, BL1 – BL12

Monitoring indicator	Trigger/Target	Commentary
Amount of net floor space developed by type (B1, B2 and B8 uses)	Increase floorspace	2022/25 - B8: +143sq.m 2021/22 - B1: +333sq.m / B2: -333sq.m / B8: +622sq.m 2020/21 - B1: 1,705sq.m* / B2: 532sq.m
Amount of net floor space developed by type (A1-A5 uses) NOW CLASS E AND F.2	Increase floorspace	2022/23 +221sq.m Classroom, office and tearoom/tapas uses. 2021/22 +378sq.m. 2020/21 - A1: +1,878.4sq.m / A3: +308sq.m ()
Number and % of applications for telecommunications equipment approved	100%	3 applications for prior approval, 2 approved (66%) (2022/23) 2 out of 2 approved (100%) (2021/22) 5 out of 5 (100%) approved (2020/21)
Number of new farming/diversification related permissions	Monitor approvals	14 applications (2022/23). The main forms of diversification were for the conversion of barns to holiday accommodation or the siting of camping pods or shepherd's huts for holiday accommodation. No applications (2021/22) 1 application approved (2020/21)

Communities

Local Plan Policies: SPL, SPM, CO1 – CO20

Monitoring indicator	Trigger/Target	Commentary
% of settlements with key facilities*	No decrease	No decisions citing Policy CO5 (2020-23)
Development of land designated as a Community Space	No loss	No applications (2020-23)

*Key facilities are identified as: village halls; shops; primary schools; post offices; health and childcare facilities; libraries; religious buildings; and pubs. The State of the Park Report monitors the percentage of settlements with key facilities through surveys sent to all parish councils. Surveys are carried out every three years, the last one being in 2018. An update is due 2024.

Number of net housing completions/permissions. Average 29 per year. If completions are 20% less than anticipated the Plan will be reviewed.

Year	Completions	Permissions
2022/23	32	38
2021/22	32	26
2020/21	34	46

Breakdown of housing completions/permissions by Settlement Hierarchy: (No specific target)

Year	Helmsley		Larger Villages		Smaller Villages		Open Countryside	
	Completions	Permissions	Completions	Permissions	Completions	Permissions	Completions	Permissions
2022/23	5	2	11	6	8	18	8	12
2021/22	2	1	20	9	1	5	9	11
2020/21	13	0	9	29	3	7	9	10

Breakdown of housing completions/permissions by occupancy: (No specific target)

Year	Open Market		Principal Residence		Local Occupancy		Affordable		Other	
	Completions	Permissions	Completions	Permissions	Completions	Permissions	Completions	Permissions	Completions	Permissions
2022/23	7	3	6	8	13	25	4	0	2	2
2021/22	6	6	4	10	9	7	12	0	1	3
2020/21	16	1	3	29	12	13	0	3	3	0

Breakdown of housing completions/permissions by type: (No specific target)

Year	Green		Previously Developed		Agricultural Conversion		Variation of Condition	
	Completions	Permissions	Completions	Permissions	Completions	Permissions	Completions	Permissions
2021/22	13	8	12	7	7	11	0	0
2020/21	17	16	11	22	2	4	4	4

Number of affordable housing completions/permissions (Maintain supply of RES sites)

Year	Completions	Permissions	Commentary
2022/23	4	0	4 flats completed (Black Swan, Helmsley)
2021/22	12 units	0	12 Completed at Staithe (RES)
2020/21	0	3 units (outline)	Coxwold

Number of replacement dwelling completions/ permissions by Settlement Hierarchy: (No specific target)

Year	Helmsley		Larger Villages		Smaller Villages		Open Countryside	
	Completions	Permissions	Completions	Permissions	Completions	Permissions	Completions	Permissions
2022/23	0	0	0	0	1	2	2	0
2021/22	0	0	0	0	0	1	0	2
2020/21	0	0	0	1	0	1	0	4

Number of additional Gypsy and Traveller pitches granted permission	No specific target	No applications (2022-23) No applications (2021-22) No applications (2020-21)
Number and % of extensions built within the 30% limit	Monitor approvals to see if policy is effective	88 approvals. 64 met 30% threshold (73%) (2022/23) 95 approvals. 72 met threshold = 76% (2021/22) 57 approvals. 39 met threshold = 68%** (2020/21)

**This relates to approvals since the adoption of the Local Plan in July 2020 up to 31 March 2021. The main reason for those exceeding the threshold is the timing of the Local Plan and those applications which were already in the system and under negotiation. It is felt that 2021-22 figures onwards, which will report on a full year of the policy being in place, will provide a more representative figure.

The size of extensions beyond the 30% limit ranged between extensions that increased floorspace by 31% up to 65%. The reasons given for approving extensions beyond the policy requirements were:

- **Overall improved design and appearance on current scenario, usually taking into consideration extensions build under PD.**
- **Size of the current dwelling and past extensions already extending well beyond 30%.**
- **Use of additional space being created unlikely to impact on housing mix.**
- **Extent of extension under lapsed planning permission.**

Custom and Self Build Housing

The Custom and Self Build Register is a register of people who may be interested in building their own home in the North York Moors National Park, either on their own or as part of a group or association. Maintenance of a register is a requirement under the Self-build and Custom Housebuilding Act 2015 (as amended by the Housing and Planning Act 2016).

The register is split into two parts – Part 1 contains those with some form of local connection to the National Park, Part 2 contains others who have registered who do not have this connection.

As of the 31 October 2022, the following numbers were placed on the register:

Year	Part 1	Part 2	Total	Permissions granted for custom and self-build
Period 7 (31 October 2021 – 30 October 2022)	4	11	15	6
Period 6 (31 October 2020 – 30 October 2021)	7	8	15	13
Period 5 (31 October 2019 – 30 October 2020)	4	7	11	5
Period 4 (31 October 2018 – 30 October 2019)	7	9	16	3
Period 3 (31 October 2017 – 30 October 2018)	1	6	7	5
Period 2 (31 October 2016 – 30 October 2017)	6	7	13	6
Period 1 (15 June 2016 – 30 October 2016)	0	2	2	0
Total	25	50	79	38

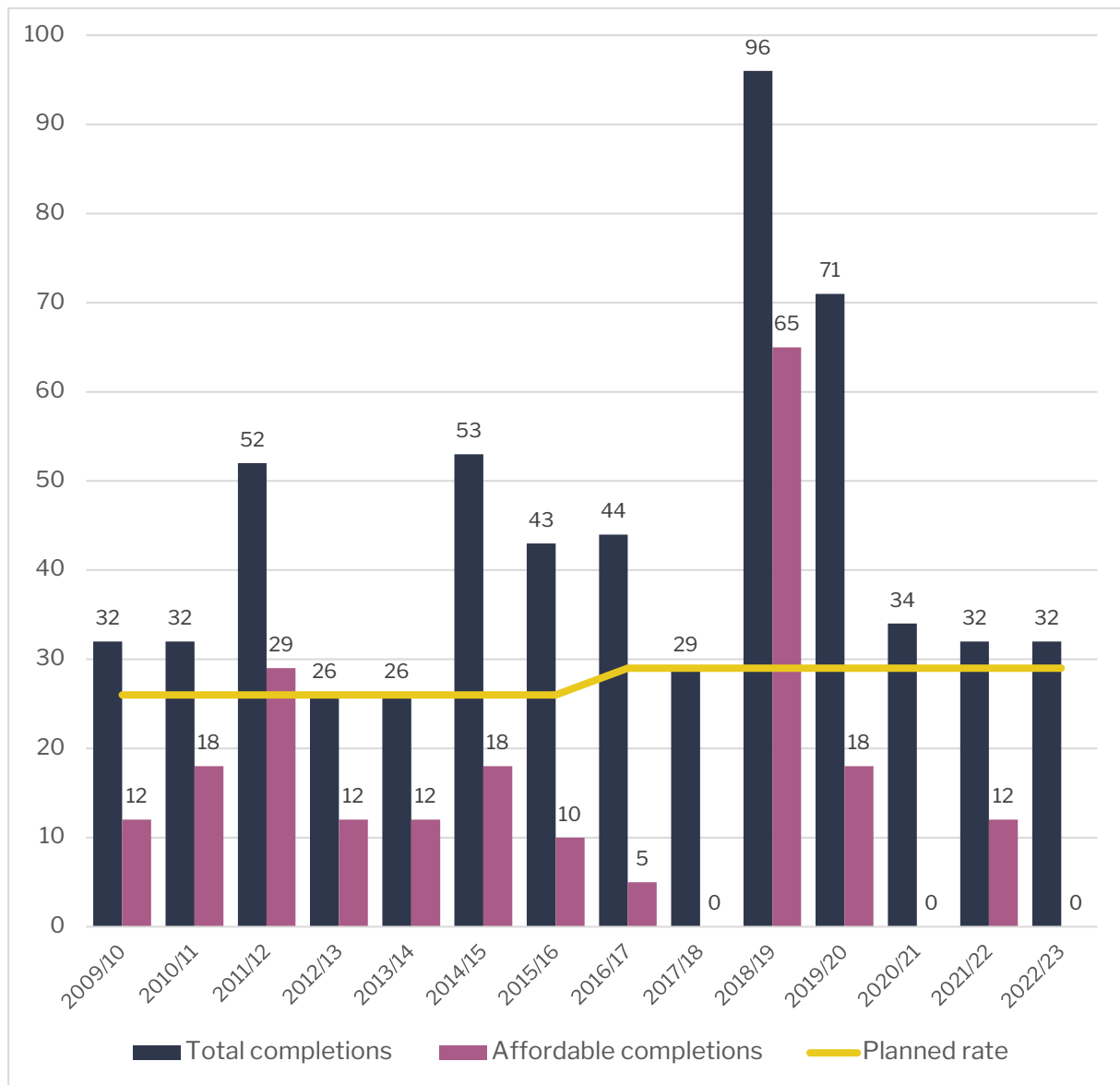
Appendix 1: Total completions broken down by District since 2008/2009

Year	Conversions	New Build	Total
2009/10	13	19	32
Hambleton	-1	1	0
Ryedale	1	1	2
Scarborough	13	17	30
2010/11	7	25	32
Hambleton	0	1	1
Ryedale	0	3	3
Scarborough	7	21	28
2011/12	20	32	52
Hambleton	2	0	2
Ryedale	0	12	12
Scarborough	18	20	38
2012/13	8	18	26
Hambleton	4	6	10
Redcar and Cleveland	1	0	1
Ryedale	0	2	2
Scarborough	3	10	13
2013/14	9	17	26
Hambleton	0	15	15
Ryedale	1	1	2
Scarborough	8	1	9
2014/15	25	28	53
Hambleton	3	2	5
Ryedale	11	5	16
Scarborough	11	21	32
2015-16	15	28	43
Hambleton	1	1	2
Ryedale	3	16	19
Scarborough	11	11	22
2016-17	11	33	44
Hambleton	2	0	2
Ryedale	3	25	28
Scarborough	6	8	14
2017-18	13	16	29
Hambleton	1	2	3
Ryedale	8	12	20

Scarborough	4	2	6
2018-19	10	86	96
Hambleton	1	0	1
Ryedale	2	86	88
Scarborough	7	0	7
2019-20	10	61	71
Hambleton	0	0	0
Ryedale	4	59	63
Scarborough	6	2	8
2020-21	14	20	34
Hambleton	2	1	3
Ryedale	10	12	22
Scarborough	2	7	9
2021-22	16	16	32
Hambleton	2	0	2
Ryedale	5	4	9
Scarborough	9	12	21
2022-23	16	16	32
Hambleton	1	0	1
Redcar & Cleveland	1	0	1
Ryedale	3	11	14
Scarborough	11	5	16
Total	187	415	602

Note: following a review of housing completion data in 2019 and 2023 there are minor difference to rates reported in previous reports.

Appendix 2: Total completions and affordable housing completions



Since 2009/10 (the publication date of the now superseded Core Strategy and Development Policies Document) a total of 602 dwellings have been completed in the National Park of which 211 have been affordable units. This provides an average of 35% of all new dwellings.

Since 2016/17 (the base date of the 2020 Local Plan) 338 dwellings have been completed. This is equivalent to 48 per year (average over a 6-year period), against a planned rate of 29 per year. 100 of these (30%) have been affordable units.

High completions rates from 2016 to 2020 include major housing development on sites identified in the Helmsley Plan, which are now completed.