



North York Moors Local Plan 2016-35

Draft Open Space Assessment

This document includes an assessment of the quantity and quality of some types of open spaces across the National Park (sports facilities, allotments, play areas and recreational areas). It has been produced as evidence for the new Local Plan, and assesses whether the current level of provision is adequate for current needs.

July 2018

1. Introduction

- 1.1 The purpose of this assessment is to determine whether there is adequate provision of accessible, high quality open spaces across the North York Moors to meet the needs of our communities. The assessment uses quantity, quality and accessibility criteria for each type of open space, and identifies any deficiencies or surpluses across the National Park.
- 1.2 Findings from the open space assessment will be used to help determine whether the provision of open space is more appropriate within the development site of through financial contribution towards improving the quality and/or accessibility of existing spaces.
- 1.3 This assessment forms part of the evidence base for the Authority's Local Plan.

2. Context

National Policy

- 2.1 The National Planning Policy Framework (NPPF) outlines the Government's planning policies and how these are expected to be applied. In relation to open space, the NPPF states:

"Access to high quality open spaces and opportunities for sport and recreation can make an important contribution to the health and well-being of communities. Planning policies should be based on robust and up-to-date assessments of the needs for open space, sports and recreation facilities and opportunities for new provision. The assessments should identify specific needs and quantitative deficits or surpluses of open space, sports and recreation facilities in the local area. Information gained from the assessments should be used to determine what open space, sports and recreation provision is required." (para. 73)

"Existing open space, sports and recreations buildings and land, including playing fields, should not be built on unless:

- *An assessment has been undertaken which has clearly shown the open space, buildings or land to be surplus to requirements; or*
- *The loss resulting from the proposed development would be replaced by equivalent or better provision in terms of quantity and quality in a suitable location; or*
- *The development is for alternative sports and recreational provision, the needs for which clearly outweigh the loss."* (para 74)

- 2.2 Local Green Space – paragraph 77 of the NPPF (2012) – does not form part of this open space assessment. The National Park addresses Local Green Space in various ways, including the purpose of protecting the Park's special qualities, its habitat and wildlife policies, promoting the Park's tranquillity and remoteness, the designation of Visually Important Spaces, and also with the qualitative work undertaken to identify and assess the status of Community Spaces.
- 2.3 Standards, guidelines and benchmarks are established for some categories of open space – namely sports facilities, play provision, and (formal) parks. The NPPF requires that, in order to be 'sound', that a local planning authority's plan should be "based on proportionate evidence" (para 182). In the assessment that follows, the North York Moors National Park planning authority has exercised judgement according to its local population and communities, and the peripheral settlements and facilities available within, to determine what is relevant for inclusion within the assessment.

- 2.4 Sport England's 'Assessing needs and opportunities guide for indoor and outdoor sports facilities' (2014)¹ provides guidance to local authorities on how to undertake and apply needs assessment for sports facilities. Responsibility for the provision of sports facilities usually rests with District and Borough Councils – however, the small scale of the settlements in the National Park means that provision and management of facilities tends to rest with Parish and Town Councils. Countryside and natural resources are identified as a facility category, and are covered by the guidance. The guidance for undertaking an assessment is very detailed and much more applicable to urban and densely populated areas. What is helpful from the guidance, and has been used in the approach to conduct an assessment for the North York Moors National Park is to consider quantity, quality and accessibility elements when assessing existing supply of sports facilities.
- 2.5 Fields in Trust (FIT) Guidance for Outdoor Sport and Play 'Beyond the Six Acre Standard (England)' (October 2015)² sets out benchmark standards for the provision of outdoor sport, play and informal open space to ensure that it is of a sufficient size to enable effective use; is located in an accessible location and in close proximity to dwellings; and, of a quality to maintain longevity and to encourage its continued use. FIT also recommend benchmarks for playing pitches and 'all outdoor sports' areas. Provision of play areas is categorised as LAPs (local areas for play for very young children), LEAPs (local equipped areas for play aimed at children who can go out to play independently) and NEAPs (neighbourhood equipped areas for play aimed at older children). The guidance further notes that these play areas can be complemented by other facilities such as MUGAs (multi use games areas) and skateboard parks.
- 2.6 The FIT guidelines recommend 0.25 hectares of play area per 1,000 population. FIT also set out size and distance (quantity and accessibility) guidelines for the different types of play areas (LAPs, LEAPs, NEAPs, and MUGAs), but this detailed approach is not appropriate for the small population and dispersed settlements of the North York Moors National Park.
- 2.7 There are no formal standards set for allotment provision, however the National Society of Allotment and Leisure Gardeners (NSALG)³ does advocate a standard for allotment provision of 15 plots per 1,000 households, which equates to 15 plots for 2,300 population (using average household size of 2.3 persons).

Local Policy

- 2.8 The North York Moors National Park is largely within the County of North Yorkshire, overlying parts of Scarborough, Ryedale and Hambleton Districts. A small northern part of the National Park lies within the unitary authority of Redcar & Cleveland.
- 2.9 Some aspects of open space provision in the National Park have been assessed as part of studies undertaken by the districts and boroughs over which the National Park overlies.
- 2.10 The Ryedale Open Space Study (2007)⁴ considers nine typologies of open space, sport and recreation facilities. The Study covers the entire District, including those areas that are within the National Park (Helmsley and some villages and rural areas). The Study is set in the context of PPG17 (2002) and used consultation to identify needs. The detailed audit of villages didn't include the National Park, although data is available for Helmsley, Ampleforth and Thornton-le-Dale.

¹ www.sportengland.org/media/3599/20140722-anog-published.pdf

² www.fieldsintrust.org/Upload/file/guidance/Guidance-for-Outdoor-Sport-and-Play-England-Apr18.pdf

³ The NSALG is the recognised representative body for the allotment movement in the UK and is officially recognised by Government.

⁴ www.ryedaleplan.org.uk/other-documents/evidence-base/124-open-space-study-2007

- 2.11 The Scarborough Green Space Audit (2014)⁵ acts as a means to establish a plan for the provision of open space, sport and recreation facilities in the area, and was undertaken to form part of the evidence base for the Scarborough Borough Local Plan. Consideration of space in the North York Moors National Park area does not form part of this Audit.
- 2.12 Alongside the Scarborough Green Space Audit is the Playing Pitch Strategy (2013)⁶, which sets out a more formal assessment of outdoor sports provision. It identifies requirements for new facilities and improvements, relating these to policies in the North York Moors Core Strategy and also cites the North York Moors National Park Authority as one of the bodies responsible for delivery where the site is in the National Park and the actions would require planning permission. The Playing Pitch Strategy does include assessment of those facilities in the parts of the Borough which are also within the National Park.
- 2.13 Hambleton District Council's Open Space, Sport and Recreation Study (2006)⁷ uses five typologies of space. The Study and its assessments only consider the local authority planning area and, as such, do not include the National Park. The Study was based on PPG17 (2002) guidance, and considered a range of facilities including open spaces, play areas, sports facilities, and allotments. It used consultations to identify need, and sets out deficits at ward level, with some specific locations noted.
- 2.14 Hambleton's Open Space and Sports Facilities Action Plans, based on a series of audits by type of space, do include settlements within the National Park area (Osmotherley, Swainby, and Ingleby Arncliffe) – developer contributions are used to fund facilities, including using funds from developments outside of the National Park for facilities within the boundary.
- 2.15 The Redcar & Cleveland Open Space Assessment (2016)⁸ provides the basis for policies to support the protection of valuable public green spaces and informs the case for new provision where appropriate. It complements the Council's Playing Pitch Assessment and Strategy (2015). The Assessment is borough-wide, and therefore also includes spaces which fall inside the North York Moors National Park at Easington (Loftus CP), Charltons (Lockwood CP), and Pinchinthorpe (Guisborough CP). However, the report notes that it is not applicable to these particular locations as this would be the remit of the National Park in planning policy terms.

North York Moors National Park Local Context

- 2.16 The Local Plan for the North York Moors National Park establishes a settlement hierarchy, which shows what types and levels of development are appropriate in each 'tier' of the hierarchy. The hierarchy is split into five parts:
- **Local Service Centre – Helmsley** – providing a level of services and facilities that serves the needs of, and is accessible to, people living in the surround rural areas. Helmsley has its own Local Plan (2015) which covers the period to 2027 and contains land allocations for new housing and employment development.
 - **Larger Villages** – these settlements have a more 'self-contained' character, and a range of facilities serving the wider community. The Local Plan allows for small scale development in or adjacent to these areas to meet local housing, employment and community needs.

⁵ www.scarborough.gov.uk/sites/default/files/files/Green-Space-Audit.pdf

⁶ www.scarborough.gov.uk/sites/default/files/files/Playing%20Pitch%20Strategy.pdf

⁷ www.hambleton.gov.uk/download/downloads/id/847/open_space_sport_and_recreation_study.pdf

⁸ [www.redcar-](http://www.redcar-cleveland.gov.uk/rcbcweb.nsf/AE3C7401F1898B3A802574DE0034BA5B/$FILE/Redcar%20and%20Cleveland%20Open%20Space%20Assessment%202016.pdf)

[cleveland.gov.uk/rcbcweb.nsf/AE3C7401F1898B3A802574DE0034BA5B/\\$FILE/Redcar%20and%20Cleveland%20Open%20Space%20Assessment%202016.pdf](http://www.redcar-cleveland.gov.uk/rcbcweb.nsf/AE3C7401F1898B3A802574DE0034BA5B/$FILE/Redcar%20and%20Cleveland%20Open%20Space%20Assessment%202016.pdf)

- **Smaller Villages** – the settlements included within this definition have more limited or no facilities at all, with any that are available often being ‘shared’ amongst groups of settlements. They are selected on the basis that they contain 35 or more residential address points, and therefore a very limited amount of new development may be forthcoming.
- **Open Countryside (including smallest villages and hamlets)**

2.17 Dispersed settlements and open countryside are not considered as part of this assessment.

3. Methodology

- 3.1 As the planning authority for the North York Moors National Park area, the Authority must demonstrate that it has undertaken an assessment of the quantity, quality and accessibility of different types of open space.
- 3.2 The National Park is however highly rural and sparsely populated. The following assessment exercise therefore has had to make a series of judgements about what it is appropriate to include as open space when conducting the assessment. This means that this Assessment is not as complex or detailed as those undertaken in local authorities, but is intended to be locally relevant and proportionate to the North York Moors and its communities. This is explained more fully in paragraph 3.7.
- 3.3 The assessment uses quantity, quality and accessibility thresholds for each type of open space, and identifies any deficiencies or surpluses across the National Park.
- 3.4 Findings from the open space assessment, in particular those which identify a deficit, will be used to help determine when provision of open space is required as part of a new development, or when a financial contribution towards improving the quality and/or accessibility of existing spaces can be requested.
- 3.5 This assessment forms part of the evidence base for the Authority’s Local Plan.
- 3.6 The following five categories of open space are those considered to encompass the broad types of open spaces within the National Park which hold public value.

Type of open space	Description
Outdoor sports	Participation in outdoor sports, such as pitch sports, tennis, bowls, athletics or countryside and water sports
Indoor sports	Facilities which generally require large bulky building and generate high levels of use such as swimming pools, fitness centres, or sports halls.
Allotments	Opportunities for people who wish to grow their own produce, part of the long term promotion of sustainability, health and social inclusion.

Informal recreation	Areas which may be used for community events, information recreation and play.
Provision for children and young people	Areas designed primarily for play and social interaction for children and young people, such as equipped play areas, ball courts, skate parks and teenage shelters.

3.7 The Authority has reviewed other studies and methodologies and found that they do not always lend themselves to application across the North York Moors National Park:

- The National Park has dispersed populations and small communities and, as such, it is to be expected that there won't be an abundance of indoor sports facilities and nor would the National Park be seeking provision of this type of facility through a developer contribution. The small numbers of people across any particular Parish together with their rural nature mean that a 'per 1,000' quantitative assessment approach for sports facilities (i.e. using a national standard) does not provide any meaningful results. In practice very low population numbers trigger no demand. Furthermore, the National Park Authority does not have a role in the development and provision of sporting facilities such as municipally run sports centres or swimming pools, unlike a typical district or borough council.
- It is also important to note that the service centres around the periphery of the National Park contain a range of indoor sports facilities and are used by communities in the National Park – for example facilities exist at Guisborough, Whitby, Ampleforth and Kirkbymoorside. Village halls – which might be used for some indoor sports – are not included in the assessment of indoor sports as the activities offered can vary greatly and change over time. Indoor sports provision is therefore only flagged where it exists – no assessment is undertaken of this category of 'open space'.
- Cemeteries and churchyards have been excluded from the assessment – whilst these areas of open space offer the opportunity for quiet contemplation and reflection, and can be an area for the promotion of wildlife conservation and biodiversity, as there is no intention or likelihood of additional cemetery and churchyard space being created in response to an identified 'deficit', it is not appropriate to include them in the assessment. It can, however, be noted that all Larger Villages, and most Smaller Villages, do have churches with a churchyard or cemetery; furthermore, that there may be cemetery extensions, but that these are not likely to be funded via developer contributions.
- A brief assessment has been carried out of allotment provision, as these are important open spaces with a clear public value – provision of allotments is, however the responsibility of the local council (or delegated to the Parish/Town Council). Where a deficit is identified, this information will be recorded and shared with the relevant local council.
- Informal recreation areas are not easy to identify or measure in the National Park due to the existence of common land, village greens, open moorland, open access community spaces, and so on. In the assessment that follows, those Larger Villages identified as deficient in this category in fact have sufficient open space of other types (outdoor sport and provision for children and young people).

- This study therefore limits itself to identifying any deficits where action through the planning system can help improve provision. The assessments which follow only apply a standard to allotments and provision for children and young people.
- 3.8 The assessment of open space of the typologies in 3.6, but in the context of the caveats in 3.7 has been carried out for Helmsley and Larger Villages. For Smaller Villages, an assessment of the provision for children and young people only has been conducted, as it was considered that the level of development in the anticipated in the Smaller Villages will not be such that contributions may be sought, and that there were fewer opportunities for the provision of other types of open space. Using a traffic light approach, where provision of open space is determined to be absent (red) or deficient (amber) – for example limited provision or provision in a neighbouring settlement, further analysis and commentary is provided in the context of national guidelines and standards. In the case of ‘indoor sports’, and in light of 3.7 above, settlements with facilities are categorised as green in the assessment, but those without facilities are left uncategorised.
- 3.9 The assessment utilises a range of information and data sources including Open Data and the GIS, recent site visits by National Park Officers, and survey findings to make a judgement as to the sufficiency or deficit of the different types of open space according to quantity, quality and accessibility factors. Those settlements marked with an asterisk (*) do not fall wholly within the National Park boundary, but are still included in this assessment.

4. Assessment of Open Space in Helmsley

4.1 The following table summarises the assessment of open space in Helmsley:

	Outdoor sports	Indoor sports	Allotments	Informal recreation areas	Provision for children & young people	Comments
Helmsley*		None				Informal recreation areas are lacking within the central areas of the town, but there is churchyard and cemetery space, and also plenty of play area and outdoor sports provision (the John Atkinson Memorial Playing Fields, Play Area, Bowling Green, Tennis Courts and Swimming Pool). There is also a large amount of open recreational space at Duncombe Park. A play area to the rear of The Limes is also available, although this lies outside the National Park.

4.2 The above shows that there is sufficient open space in Helmsley in the categories of outdoor sports, allotments, and provision for children and young people. The lack of informal recreation spaces is typical of a densely arranged old market town. Whilst there is no indoor sports provision in Helmsley, there are facilities in nearby Ampleforth and also in Kirkbymoorside and Pickering.

5. Assessment of Open Space in Larger Villages

5.1 The following table summarises the assessment of open space in the Larger Villages:

	Outdoor sports	Indoor sports	Allotments	Informal recreation areas	Provision for children & young people	Comments
Ampleforth*						<p>Outdoor and indoor sports provision is predominantly part of Ampleforth College (with an indoor swimming pool, fitness centre, sports hall and squash courts.</p> <p>Most of the village lies outside of the National Park, including the playing field and Play Area south of Station Road.</p>
Castleton		None.				<p>Within Danby Parish. Provision at Castleton includes a bowling green, playground and field and allotments.</p>
Danby		None.				<p>In terms of outdoor sports, there are quoits pitches in Danby, and further facilities in both Ainthorpe and Castleton. There are however no allotments or provision for children and young people.</p>
Egton		None.				<p>There is a recreation ground, tennis court and sports pavilion. There are however no allotments or provision for children and young people.</p>

Fylingthorpe		None.				There is a playground, cricket and football pitch, and allotments at Fylingthorpe.
Glaisdale		None.				Deficits are considered together at Glaisdale and Lealholm due to proximity. There are tennis courts at Glaisdale and a recreation ground and quoits pitch at Lealholm. There are however no allotments or provision for children and young people.
Hinderwell		None.				There is a football ground and pavilion, allotments and tennis courts at Hinderwell. There is a play area but it is small for the level of population (see paragraph 5.6)
Lythe		None.				There is a sports centre and pitches at Lythe. There is lack of informal recreation areas (see paragraph 5.5).
Osmotherley		None.				There is a play area and allotments in Osmotherley. Nearby Thimbleby has a sports and playing field.
Robin Hoods Bay (inc. Bank Top)		None.				There are tennis courts and bowling green at Robin Hoods Bay, as well as a play area, adjacent to the Caravan Park, as well as allotments.
Sleights*		None.				There is a sports field at Sleights as well as a bowling club and recreation ground (both outside the National Park).
Staithes (inc. Bank Top)		None.				There are allotments and a recreation ground (with a sports pavilion) at Staithes, There is a play area but it is small for the level of population (see paragraph 5.6)

Swainby		None.				There is a playing field at Swainby, which also incorporates a play area.
Thornton le Dale		None.				There is a cricket pitch, squash courts, bowling green, allotments and a play area at Thornton le Dale
East & West Ayton		None.				There is a bowling green in the part of East and West Ayton within the National Park, and a play area, sports field and tennis court just outside

5.2 The above assessment shows a need to consider in more detail the open space categories: allotments; informal recreation; and, provision for children & young people. In terms of outdoor sports, just Osmotherley is shown as having a deficit, however there are facilities in neighbouring Thimbleby.

Allotments

5.3 The following analysis is undertaken using Parish populations and the guideline standard of 15 plots per 1,000 households (or 2,300 population). Larger Villages highlighted as 'red' in traffic light assessment:

- **Danby** Parish population 1,280 (includes Ainthorpe, Castleton, and Danby villages). There are 3 or 4 allotments in Castleton. Therefore, this represents a deficit of 5 or 6 allotments.
- **Egton** Parish population 440. Therefore, there should be 3 allotment plots provided.
- **Glaisdale** Parish population 1,020, therefore there should be 6 or 7 allotments.
- **Sleights** Parish population 2,190 (Eskdaleside cum Ugglebarnby), therefore there should be 14 allotments.
- **Swainby** Parish population 600 (Whorlton), therefore there should be 3 allotments provided.

5.4 The provision of allotment open space is not the responsibility of the National Park planning authority. However, it is useful to understand where there is a possible undersupply of allotments.

Informal recreation provision

- 5.5 Deficits are identified in Lythe (parish population 240) and Osmotherley (parish population 630). However, in both of these cases, there is cemetery/churchyard open space within the settlement. In Lythe, there is exceptional outdoor sports space, across and around which there are public rights of way/footpaths. In Osmotherley, there is outdoor sports provision in nearby Thimbleby, however there is no village green or similar type of informal recreation space.

Provision for Children and Young People

- 5.6 The following analysis is undertaken using Parish populations and the guideline standard of 0.25 hectares of play area per 1,000 population.

Amber Castleton (Danby Parish)
 Hinderwell (Hinderwell Parish)
 Staithes (Hinderwell Parish)

Red Danby (Danby Parish)
 Egton (Egton Parish)
 Glaisdale (Glaisdale Parish)

- Danby Parish has a population of 1,280 population, and therefore should have 0.32 hectares of play area. Castleton playground is 0.114 hectares, which is likely to meet guidelines for Castleton village alone, but not for the wider Parish. Furthermore, its location is peripheral to Castleton (just about within the recommended distance for a LEAP of 400 metres) and some distance from Ainthorpe and Danby villages.
- Hinderwell Parish has a population of 1,840, and therefore should have 0.46 hectares of play area. The playground in Hinderwell village is around 0.08ha, and the one in Staithes is just 0.024ha, giving a Parish combined play area of 0.104ha, which is a substantial deficit. Moreover, the Hinderwell play area is peripheral to the village itself, and Staithes is adjacent to the car park at the top of the bank (not close to the main residential area of the village).

- Egton Parish has a population of 440, and therefore should have 0.11 hectares of play area, but there is none in the Parish (including Larger Village of Egton and all other settlements in the Parish).
- Glaisdale Parish has a population of 1,020, and therefore should have 0.255 hectares of play area, but there is none in the Parish (including Larger Village of Glaisdale, Smaller Village of Lealholm, and the remainder of the Parish).

5.7 The above assessment and analysis shows that the main area in which open space can be evidenced as being in deficit is provision for children and young people (play areas), and also arguably informal recreation space in Osmotherley. In Larger Villages, housing development sites of up to 12 units are likely to come forward. As such, planning applications for new housing in Castleton, Danby, Egton, Glaisdale, Hinderwell or Staithes should consider provision of new or enlarged play area open space and, in the case of Osmotherley, informal open space.

6. Smaller Villages Assessment of Open Spaces

(Provision for children and young people only)

- 6.1 The settlement hierarchy in the Local Plan also includes ‘Smaller Villages’ and it is relevant to consider the provision of ‘play area’ open space in these villages, to inform sustainability appraisal activities. This also reflects the fact that open space that is ‘provision for children and young people’ (i.e. play areas) is the most likely to be deemed as a necessary requirement of a new development (or via a developer contribution).
- 6.2 The FIT guidelines set out that the lowest possible requirement is for LAP and calculations would mean that a population of around 400 is needed before the recommended benchmark is not met.
- 6.3 The following table summarises the assessment of provision of open space for children and young people in Smaller Villages:

	Population 400 and above (>174 dwellings) and no play area provision, nor any in any neighbouring villages within approx. 1km
	Population 400 and above (>174 dwellings) and no play area provision, provision within approx. 1km; <u>OR</u> , Population between 230 and 400 (100 – 173 dwellings) and no play provision, nor any within approx. 1km
	Population 230 and above with play provision in village; <u>OR</u> , Population between 230 and 400 (100 – 173 dwellings), provision within approx. 1km; <u>OR</u> , Population under 230

	No. of dwellings	Implied population (2.3 persons per household)	Provision for children & young people	Comments
Ainthorpe	232	534		In Danby Parish. Has outdoor sports area. No play area provision; play provision in Castleton and Danby (Moors Centre).
Aislaby	156	359		Nearest provision in Sleights
Appleton le Moors	100	230		Nearest provision in Kirkbymoorside
Battersby Junction	48	110		
Boltby	51	117		

Carlton in Cleveland	123	283		Nearest provision in Great Broughton
Charltons*	100	230		
Chop Gate	63	145		
Cold Kirby	49	113		
Commondale	47	108		
Coxwold	98	225		
Easington	477	1,097		
Egton Bridge	66	152		
Faceby	85	196		
Fadmoor*	45	104		
Gillamoore*	90	207		
Goathland	217	499		

Grosmont	104	239		Nearest provision in Goathland
Hackness	41	94		
Hawnby	46	106		
Hawsker (High and Low)	104	239		
Hutton Buscel	127	292		
Hutton le Hole	101	232		Nearest provision in Kirkbymoorside
Hutton Village	84	193		
Ingleby Greenhow	53	122		
Lastingham	79	182		
Lealholm	62	143		No provision in nearby Glaisdale either
Levisham	63	145		
Lockton	112	258		

Low Kilburn*	100	230		Nearest provision in Coxwold
Mickleby	86	198		
Newholm	92	212		
Newton on Rawcliffe*	76	175		
Oswaldkirk*	129	297		
Pockley*	41	94		
Port Mulgrave	103	237		Nearest provision in Hinderwell
Ravenscar	73	168		
Rosedale Abbey	68	156		
Runswick Bay	202	465		Nearest provision in Hinderwell
Sawdon*	59	136		
Sinnington*	174	400		Nearest provision in Marton and Wrelton.

				Majority of Sinnington is outside of NYMNP area.
Sneaton	80	184		
Stainsacre	153	352		
Staintondale	41	94		
Ugthorpe	58	133		
Wass	64	147		

6.4 The above assessment shows that no Smaller Villages are deemed to be 'red' in terms of a deficit in open space provision for children and young people. In Smaller Villages, housing development of up to six units may come forward as either infill or exception sites. Future applications for housing development Smaller Villages categorised as 'amber' should include consideration of provision of open space for children and young people.

7. Qualitative Assessment

- 7.1 As noted at paragraph 2.1, Paragraph 73 of the NPPF requires that a qualitative assessment of open spaces is carried out. Given the nature and scale of defined open spaces in the National Park again a proportionate approach was taken to assessment, with each space being visited by planning officers from the National Park Authority to see if the space was adequately functioning and 'fit for purpose, i.e. it was meeting the needs of the local community. These visits were undertaken as part of work on 'Community Spaces' as protected in policy CO5 of the draft Local Plan and identified on the Polices Map. All spaces were considered to be fit for purpose (although a handful have yet to be surveyed). A full list of sites together with their assessment is included, on a parish by parish basis at Appendix 1.

8. Conclusions

- 8.1 As a rural National Park without any major urban settlements, much of the guidance around assessing open space is not particularly relevant as it assumes a density of population and scale of settlements and communities which do not exist. It is also the case that communities within the National Park have vast swathes of open space all around them. Moreover, there are several 'service centres' around the edge of the National Park, but outside of the boundary, where facilities (outdoor and indoor sports, and play areas) are located and are used by residents of the National Park.
- 8.2 The analysis in this open space assessment has shown that there are deficits of open space in the category of provision for children and young people (play areas) in some Larger Villages, as well as arguably informal recreation space in Osmotherley.
- 8.3 In Smaller Villages, an assessment of provision for children and young people has shown that some settlements have a deficit and are identified as 'amber' in the traffic light assessment. Future applications for housing development in these Smaller Villages should include consideration of provision of open space for children and young people.
- 8.4 In Larger Villages, housing development sites of up to 12 units are likely to come forward. As such, planning applications for new housing in Castleton, Danby, Egton, Glaisdale, Hinderwell or Staithes should consider provision of new or enlarged play area open space and, in the case of Osmotherley, informal open space.
- 8.5 Sites in Larger Villages, which may be up to 12 units in some cases, are expected to be 100% affordable housing and – as such – would not present the opportunity for requiring a developer contribution. If such a scheme was found to be unviable, and some principal residency was subsequently allowed, then to request a developer contribution would contradict the effort made to ensure the scheme was viable.
- 8.6 On smaller exception sites which include some market housing, it is helpful to refer to Policy CO1 of the Local Plan – Supporting New Development, which includes the statement that developer contributions will be required where they are considered reasonable, necessary and appropriate to ensure the provision of any necessary improvements to physical and social infrastructure resulting from additional demand created by the proposal. However, since smaller exception sites are generally one or two units, and there is a restriction on the size of new dwelling that may be developed of 93 square metres, then it is very unlikely that such a new scheme being constructed would generate the additional new demand necessary to justify requiring

a developer contribution toward new open space provision (most like to be for children and young people).

Appendix 1 – Qualitative Review of Community Spaces

Parish	Site Ref	Community Space	Assessment
Aislaby			
	AIS-CS01	St Margaret's Church and Churchyard	Fit for purpose
	AIS-CS02	Area of land adj. to War Memorial	Fit for purpose
Ampleforth			
	<i>Outside the NP</i>	<i>Our Lady and St Benedict's RC Church</i>	<i>Fit for purpose</i>
	<i>Outside the NP</i>	<i>St Hilda's Church and Churchyard</i>	<i>Fit for purpose</i>
	<i>Outside the NP</i>	<i>Playing Field and Play Area south of Station Road</i>	<i>Well maintained and fit for purpose</i>
	<i>Outside the NP</i>	<i>Ampleforth College Grounds and Facilities</i>	<i>Well maintained and fit for purpose</i>
Appleton le Moors			
	ALM-CS01	Christ Church and Churchyard	Fit for purpose
	ALM-CS02	Tennis Courts	Fit for purpose
Bilsdale Midcable			
	CHOP-CS01	Cricket Pitch, Chop Gate	Fit for Purpose
	CHOP-CS02	St Hilda's Church, Chop Gate	Fit for Purpose
	FANG-CS01	St John's Church, Fangdale Beck	Fit for purpose
Bransdale			
	BRAN-CS01	St Nicholas Church	Fit for purpose
Brompton by Sawdon			
	<i>Outside the NP</i>	<i>Cricket Field and Pavilion, Brompton</i>	<i>Not yet assessed</i>
	<i>Outside the NP</i>	<i>Chapel and Cemetery, Brompton</i>	<i>Not yet assessed</i>
	<i>Outside the NP</i>	<i>All Saints Church and Churchyard, Brompton</i>	<i>Not yet assessed</i>
Byland with Wass and Oldstead			
	WASS-CS01	Church of St Thomas, Wass	Fit for Purpose
Carlton in Cleveland			
	CIC-CS01	St. Boltoph's Church and Churchyard	Fit for purpose

Parish	Site Ref	Community Space	Assessment
Cloughton			
	<i>Outside the NP</i>	<i>Cricket Field</i>	
	<i>Outside the NP</i>	<i>Play Area</i>	
	<i>Outside the NP</i>	<i>St Mary's Church</i>	
	<i>Outside the NP</i>	<i>Cemetery</i>	
	<i>Outside the NP</i>	<i>Quiet area, adj. to play area</i>	
Cold Kirby			
	COLD-CS01	St Michael's Church	Fit for Purpose
Coxwold			
	COX-CS01	Recreation ground, tennis court, play area	Fit for Purpose
	COX-CS02	St Michael's Church	Fit for Purpose
	<i>Outside the NP</i>	<i>Newburgh Park</i>	<i>Fit for Purpose</i>
Cropton and Cawthorne			
	CROP-CS01	St Gregory's Church	Fit for purpose
Danby			
	AIN-CS01	Quoits pitches, Ainthorpe	In use and fit for purpose
	AIN-CS02	Playing Field to S/E, Easton Lane, Ainthorpe	Well maintained and fit for purpose
	AIN-CS03	St Hilda's Church, Danby Dale	Fit for purpose
	BOT-CS01	Wesleyan Chapel and Grounds, Botton Village	Fit for purpose
	BOT-CS02	Religious building and grounds, Botton Village	Fit for purpose
	CAS-CS01	St Michael and St George's Church, Castleton	Fit for purpose
	CAS-CS02	Bowling Green, Castleton	In use and fit for purpose
	CAS-CS03	Burial Ground, Castleton	Fit for purpose
	CAS-CS04	Playground and field, Castleton	Well maintained and fit for purpose
	CAS-CS05	Allotment Gardens, Castleton	In use and fit for purpose
	CAS-CS06	Allotment Gardens, Castleton	In use and fit for purpose
	COM-CS01	St Peter's Church and Churchyard, Commondale	Fit for purpose
	DAN-CS01	Quoits pitches, Danby	In use and fit for purpose

Parish	Site Ref	Community Space	Assessment
	DAN-CS02	St Hilda's Church, Danby	Fit for purpose
	WEST-CS01	Christ Church, Westerdale	Not yet assessed
	WEST-CS02	Cricket Ground and Pavilion, Westerdale	Not yet assessed
Darncombe cum Langdale End			
	LANG-CS01	St Peter's Church, Langdale End	Fit for purpose
Egton			
	EGTBCS01	St Hedda's RC Church , Egton Bridge	Fit for purpose
	EGT-CS01	Recreation ground, tennis court and sports pavilion	Well maintained and fit for purpose
	EGT-CS02	St Hilda's Church	Fit for purpose
	EGT-CS03	Show field	Fit for purpose
	EGT-CS04	St Hilda's Mortuary Church	Fit for purpose
	EGT-CS05	Land behind War Memorial	PC owned and used on Show days
Eskdaleside cum Ugglebarnby			
	SLE-CS01	Sports field, Sleights	Maintained and fit for purpose
	SLE-CS02	St John's Church and Cemetery, Sleights	Maintained and fit for purpose
	UGG-CS01	All Saints Church and Churchyard, Ugglebarnby	Fit for purpose
	<i>Outside the NP</i>	<i>Bowling Club, Sleights</i>	<i>Maintained and fit for purpose</i>
	<i>Outside the NP</i>	<i>Recreation Ground, Sleights</i>	<i>Maintained and fit for purpose</i>
Faceby			
	FAC-CS-01	Churchyard	Fit for purpose
	FAC-CS-02	Playground	Well maintained and fit for purpose
Fadmoor			
	N/A	No community spaces identified	N/A
Farndale			
	FARN-CS01	St Mary's Church	Fit for purpose
	FARN-CS02	Cricket Field / Show Ground	Fit for purpose
	FARN-CS03	Lowna Burial Ground	Fit for purpose
Fylingdales			

Parish	Site Ref	Community Space	Assessment
	FYL-CS01	Playground, Fylingthorpe	Maintained and fit for Purpose
	FYL-CS02	Methodist Church, Fylingthorpe	Maintained and fit for Purpose
	FYL-CS03	Allotments, Fylingthorpe	Used and fit for Purpose
	FYL-CS04	St Stephen's Church, Raw	Fit for Purpose
	FYL-CS05	Cricket and Football Field, Middlewood Lane, Fylingthorpe	In use and fit for purpose
	RHB-CS01	Tennis Courts and bowling green, Robin Hood's Bay	Maintained and fit for Purpose
	RHB-CS02	Church, Wesley Road, Robin Hood's Bay	Fit for purpose
	RHB-CS03	St Stephen's Church, Thorpe Lane, Robin Hood's Bay	Fit for Purpose
	RHB-CS04	Play Area, adjacent Caravan Park , Robin Hood's Bay	Maintained and fit for Purpose
	RHB-CS05	Allotments , Robin Hood's Bay	In use and fit for purpose
Gillamoor			
	GIL-CS01	St Aiden's Church and Churchyard	Fit for purpose
	GIL-CS02	Churchyard	Fit for purpose
	GIL-CS03	Recreation Ground and Tennis Court	Well maintained and fit for purpose
Glaisdale			
	GLA-CS01	Tennis courts, Glaisdale	Well maintained and fit for purpose
	GLA-CS02	St Thomas' Church and Churchyard, Glaisdale	Fit for purpose
	GLA-CS03	Graveyard, Glaisdale	Fit for purpose
	LEAL-CS01	Recreation ground, Lealholm	Well maintained and fit for purpose
	LEAL-CS02	Quoits pitch, Lealholm	In use and fit for purpose
	LEAL-CS03	St James the Greater Church and Churchyard, Lealholm	Fit for purpose
	LEAL-CS04	Our Lady of the Sacred Heart RC Church, Lealholm	Fit for purpose
	LEAL-CS05	Lealholm Methodist Church and Burial Ground, Lealholm	Fit for purpose
Goathland			
	GOA-CS01	Cricket Pavilion and pitch	Maintained and fit for Purpose
	GOA-CS02	Village Hall and Pay area	Maintained and fit for Purpose
	GOA-CS03	St Mary's Church	Fit for Purpose
	BECK-CS01	Quoits Pitch, Beck Hole	Fit for purpose

Parish	Site Ref	Community Space	Assessment
Grosmont			
	GROS-CS01	Cricket Pitch and tennis court	Fit for Purpose
	GROS-CS02	St Matthew's Church and Cemetery	Fit for Purpose
Harwood Dale Group			
	HACK-CS01	St Peter's Church and Churchyard, Hackness	Fit for purpose
	HACK-CS02	Picnic place, Bellheads Wood, Kirk Gate, Hackness	Maintained and fit for purpose
	HAR-CS01	St Margaret's Church, Harwood Dale	Fit for purpose
	HAR-CS02	Low North Camp, Harwood Dale	Fit for purpose
Hawnby			
	HAWN-CS01	All Saints Church and Churchyard	Fit for Purpose
Hawsker cum Stainsacre			
	HAWS-CS01	All Saint's Church, Hawsker	Fit for purpose
	HAWS-CS02	Village Hall play area and playing fields, Hawsker	Well maintained and fit for purpose
	STAIN-CS01	Allotment, Stainsacre	Fit for purpose
	STAIN-CS02	Play area, Stainsacre	Fit for purpose
Helmsley			
	HELM-CS01	The John Atkinson Memorial Playing Fields, Play Area, Bowling Green, Tennis Courts and Swimming Pool	In use and fit for purpose
	HELM-CS02	Cemetery	Fit for purpose
	HELM-CS03	All Saint's Church	Fit for purpose
		Carlton village hall	In use and fit for purpose
	EASTM-CS01	St Mary Magdalene's Church , Eastmoors	
	<i>Outside the NP</i>	<i>Playground to rear of The Limes</i>	<i>Fit for purpose</i>
Hillside			
	COW-CS01	Church, Cowesby	Fit for purpose
	BOLT-CS01	Holy Trinity Church and Churchyard, Boltby	Fit for Purpose
	<i>Outside the NP</i>	<i>St Wilfred's Church, Kirby Knowle</i>	<i>In use and fit for purpose</i>
Hinderwell			
	HIND-CS01	Football ground and pavilion, Hinderwell	In use and fit for purpose

Parish	Site Ref	Community Space	Assessment
	HIND-CS02	Allotment gardens , Hinderwell	Fit for purpose
	HIND-CS03	Play area, Hinderwell	In use and fit for purpose
	HIND-CS04	Tennis courts , Hinderwell	In use and fit for purpose
	HIND-CS05	St Hilda's Church and Churchyard , Hinderwell	Fit for purpose
	HIND-CS06	Cemetery , Hinderwell	Fit for purpose
	STAI-CS01	Playground, Staithes	In use and fit for purpose
	STAI-CS02	Allotment Gardens , Staithes	In use and fit for purpose
	STAI-CS03	Recreation Ground, Staithes	In use and fit for purpose
	STAI-CS04	Our Lady Star of the Sea Catholic Church , Staithes	Fit for purpose
	STAI-CS05	Allotment Gardens , Staithes	In use and fit for purpose
	STAI-CS06	Allotment Gardens , Staithes	In use and fit for purpose
	STAI-CS07	Allotment Gardens , Staithes	In use and fit for purpose
Hutton Buscel			
	HBUS-CS01	Play area to front of Village Hall	Fit for Purpose
	HBUS-CS02	St Matthews Church	Fit for Purpose
Hutton le Hole			
	HLH-CS01	St Chad's Church and Memorial Garden	Fit for Purpose
	HLH-CS02	Recreation ground, tennis courts and bowling green	Used and fit for purpose
Ingleby Arncliffe			
	INGA-CS01	All Saints Church	Fit for purpose
	INGA-CS02	Playing Field	Fit for purpose
Ingleby Greenhow			
	ING-CS01	St Andrew's Church, Ingleby Greenhow	Fit for Purpose
	ING-CS02	Cricket Ground	Not yet assessed
	ING-CS03	School Playing Field	Open to public and fit for purpose
	BJUN-CS01	Playground and recreation space, Battersby Junction	Fit for Purpose
Kilburn			
	KILB-CS01	St Mary's Church and Churchyard	Fit for Purpose

Parish	Site Ref	Community Space	Assessment
Kildale			
	KIL-CS01	St Cuthbert's Church	Fit for purpose
	KIL-CS02	Playing field	In use and fit for purpose
Lastingham			
	LAST-CS01	St Mary's Church and Churchyard	Fit for purpose
Levisham			
	LEV-CS01	St John the Baptist Church and Churchyard	Fit for purpose
	LEV-CS02	St Mary's Church	Not yet assessed
	LEV-CS03	Allotments	In use and fit for purpose
Lockton			
	LOCK-CS01	St Giles Church and Churchyard	Fit for purpose
	LOCK-CS02	Cemetery	Fit for purpose
	LOCK-CS03	Play area and tennis court	Well maintained and fit for purpose
	LOCK-CS04	Recreation Ground and Cricket Field	Not currently in use
Lockwood			
	CHAR-CS01	Playground and recreation space, Carltons	Fit for Purpose
	CHAR-CS02	Allotment gardens	Fit for Purpose
	CHAR-CS03	Play area, Carltons	Fit for Purpose
	CHAR-CS04	Allotment gardens	
	<i>Outside the NP</i>	<i>Community garden space, Carltons</i>	<i>In use and fit for purpose</i>
	<i>Outside the NP</i>	<i>Allotment gardens</i>	
Loftus			
	EAS-CS01	Playing field and play area, Easington	Well maintained and fit for purpose
	EAS-CS02	All Saints Church and Churchyard , Easington	Fit for purpose
Lythe			
	LYTH-CS01	St Oswald's Church and Churchyard	Fit for purpose
	LYTH-CS02	Sports centre and pitches	In use and fit for purpose
Mickleby			

Parish	Site Ref	Community Space	Assessment
	N/A	No community spaces identified	N/A
Newby and Scalby			
	NEWB-CS01	Allotment gardens, Newby	Not yet assessed
	SCALB-CS02	Bowling Green, Scalby	Not yet assessed
	<i>Outside the NP</i>	<i>St Marks Church</i>	<i>Not yet assessed</i>
	<i>Outside the NP</i>	<i>St Laurence's Church</i>	<i>Not yet assessed</i>
	<i>Outside the NP</i>	<i>Wreyfield Methodist Church</i>	
	<i>Outside the NP</i>	<i>2 x Playing Fields</i>	<i>Not yet assessed</i>
	<i>Outside the NP</i>	<i>3 x Playgrounds</i>	<i>Not yet assessed</i>
	<i>Outside the NP</i>	<i>Sports Ground</i>	<i>Not yet assessed</i>
	<i>Outside the NP</i>	<i>Bowling Green</i>	
	<i>Outside the NP</i>	<i>Recreation Ground</i>	
	<i>Outside the NP</i>	<i>Rugby Pitch</i>	<i>Not yet assessed</i>
Newton Mulgrave and Roxby			
	ROX-CS01	Allotment Gardens, Roxby	In use and fit for purpose
	ROX-CS02	St Nicholas' Church, Roxby	Fit for purpose
Newton on Rawcliffe			
	NEWT-CS01	Allotment gardens	In use and fit for purpose
	NEWT-CS02	St Johns Church and Churchyard	Fit for purpose
	NEWT-CS03	Play area and tennis court	Fit for purpose
	NEWT-CS04	Graveyard	Fit for purpose
Old Byland and Scawton			
	OLDB-CS01	All Saints Church, Old Byland	Fit for purpose
	SCAW-CS01	St Mary's Church, Scawton	Fit for purpose
Osmotherley			
	OSM-CS01	Play area	Well maintained and fit for purpose
	OSM-CS02	Cemetery	Fit for purpose

Parish	Site Ref	Community Space	Assessment
	OSM-CS03	St Peter's Church and Churchyard	Fit for purpose
	OSM-CS04	Our Lady of Mount Grace Catholic Church and Grounds	Fit for purpose
	OSM-CS05	Allotments	In use and fit for purpose
	OSM-CS06	Lady Chapel Lodge and Grounds (East Harlsey)	Not yet assessed
	<i>Outside the NP</i>	<i>Playing field, Thimbleby</i>	<i>Fit for purpose</i>
Oswaldkirk			
	OSW-CS01	St Aiden's RC Church	Fit for Purpose
	<i>Outside the NP</i>	<i>St Oswald's Church and Churchyard</i>	<i>Fit for purpose</i>
	<i>Outside the NP</i>	<i>Play Area</i>	<i>Well maintained and fit for purpose</i>
Pockley			
	POCK-CS-01	St John the Baptist's Church	Fit for Purpose
	<i>Outside the NP</i>	<i>Cemetery</i>	<i>Fit for Purpose</i>
Rievaulx			
	RIEV-CS01	St Mary's Church	Fit for purpose
Rosedale			
	ROSE-CS01	Church of St Mary and St Laurence and Remains of Priory	Fit for Purpose
	ROSE-CS02	Cricket and Show Field	Maintained and fit for purpose
Siltons and Kewick			
	OVER-CS01	St Mary's Church, Over Silton	Fit for purpose
	<i>Outside the NP</i>	<i>Kewick Church</i>	<i>Not yet assessed</i>
	<i>Outside the NP</i>	<i>All Saints Church, Nether Silton</i>	<i>Fit for purpose</i>
	<i>Outside the NP</i>	<i>Cricket Ground, Nether Silton</i>	<i>Fit for purpose</i>
	<i>Outside the NP</i>	<i>Play Area, Nether Silton</i>	<i>Fit for purpose</i>
Sinnington			
	SINN-CS01	Playing fields	In use and fit for purpose
	<i>Outside the NP</i>	<i>All Saints Church</i>	<i>Fit for purpose</i>
Sneaton			
	SNECS-01	St Hilda's Church	Fit for purpose

Parish	Site Ref	Community Space	Assessment
Staintondale			
	STAI-CS01	St John the Baptist Church, Staintondale	Fit for purpose
	STAI-CS02	Parish Field , Staintondale	Fit for purpose
	RAV-CS01	St Hilda's Church, Ravenscar	Maintained and fit for Purpose
	RAV-CS02	The Square , Ravenscar	Maintained and fit for purpose
Thirlby			
	<i>Outside the NP</i>	<i>Playing field</i>	<i>Fit for purpose</i>
Thornton le Dale			
	TLD-CS01	All Saints Church	Maintained and fit for purpose
	TLD-CS02	Show Field	Maintained and fit for purpose
	TLD-CS03	Cricket Field	Maintained and fit for purpose
	TLD-CS04	Cemetery	Maintained and fit for purpose
	TLD-CS05	Allotment Gardens	Used and fit for purpose
	TLD-CS06	Playground and skateboard park	In use and fit for purpose
	TLD-CS07	Walks Wood - submitted for designation. Important recreational area for the local community	In use and fit for purpose
	TLD-CS08	Bowling Green	In use and fit for purpose
	TLD-CS09	Squash Courts	Not yet assessed
	TLD-CS10	St Hilda's Church and Churchyard, Ellerburn	Not yet assessed
Ugthorpe			
	UGT-CS01	Christ Church and Churchyard	Fit for purpose
	UGT-CS02	St Anne's Church and Churchyard	Fit for purpose
	UGT-CS03	Burial ground	Fit for purpose
Whorlton			
	SWA-CS01	Playing field with play area – submitted for designation	Maintained and fit for purpose
	SWA-CS02	Church of Holy Cross, Churchyard and Parish Room	Fit for purpose
	SWA-CS03	Church of the Holy Rood and Churchyard	Fit for purpose
West/East Ayton			
	ATY-CS01	Village Hall, play area and Sports field, East Ayton	Fit for Purpose

Parish	Site Ref	Community Space	Assessment
	AYT-CS02	St John the Baptist Church, east Ayton	Fit for Purpose
	AYT-CS03	Bowling green	Fit for purpose
	AYT-CS04	Area along River Derwent	Benches for public enjoyment
	<i>Outside the NP</i>	<i>Play Space</i>	<i>Fit for purpose</i>
	<i>Outside the NP</i>	<i>Sports Field</i>	<i>Fit for purpose</i>
	<i>Outside the NP</i>	<i>Tennis Court</i>	<i>Fit for purpose</i>
Whitby			
	<i>Outside the NP</i>	<i>St Bartholomew's Church, Ruswarp</i>	<i>Not yet assessed</i>
	<i>Outside the NP</i>	<i>Allotment Gardens, Ruswarp</i>	<i>Not yet assessed</i>
Wykeham			
	<i>Outside the NP</i>	<i>Cricket Ground, Wykeham</i>	<i>Not yet assessed</i>
	<i>Outside the NP</i>	<i>Wykeham Park</i>	<i>Not yet assessed</i>
	<i>Outside the NP</i>	<i>All Saints Church, Wykeham</i>	<i>Not yet assessed</i>

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The text of this document can be made in large print. Please contact the Planning Policy team using the contact information above.



North York Moors National Park Authority

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