



**North York Moors**  
National Park

# Annual Monitoring Report 2021

**Reporting Period: 1 April 2020 – 31 March 2021**

**Produced September 2021**

## Introduction

The Localism Act (2011) requires local planning authorities to publish monitoring information at least once a year. This is termed the Annual Monitoring Report (AMR). The requirements of the AMR are set out in the Local Planning Regulations (2012). Primarily the AMR sets out progress on preparing Development Plan Documents (DPDs) and the effectiveness of how current policies are working.

This AMR principally covers the period 1st April 2020 until 31st March 2021, though where available and appropriate, more up to date information may be included.

The 2021 AMR will now be the final version which measure progress against the 2008 Core Strategy and Development Policies Document – the document most used by the Authority for deciding planning applications. A new Local Plan was adopted in July 2020 which replaces that document. Future versions of this AMR will therefore have a revised set of monitoring indicators and a different format.

## The Current Planning Framework

The current Development Plan consists of several documents:

### Statutory Plans:

- The Local Plan 2016-35 (July 2020)
- The Helmsley Plan (2012)
- Whitby Business Area Action Plan (2014, reviewed 2019) and Design Brief (2016)

In addition to the Development Plan the Authority has following adopted documents:

- Renewable Energy SPD (April 2010)
- Design Guide SPD (Parts 1, 2 & 3 (2008), Part 4 (2011), Part 5 (2013))
- Osmotherley and Thimbleby Village Design Statement SPD (2011)
- Ampleforth Conservation Area Appraisal & Management Plan SPD

- Oswaldkirk Conservation Area Appraisal & Management Plan SPD (2011)
- Hutton Buscel Village Design Statement (2010)

The Authority is currently in the process of preparing one policy document – the Minerals and Waste Joint Plan 2016-2030. This is a joint Plan being prepared with North Yorkshire County Council and the City of York Council. The Joint Plan will address the supply of minerals in the plan area and set out policies to deal with minerals applications.

The Minerals and Waste joint Plan was submitted to the Planning Inspectorate in November 2017 and the Hearings took place in the spring of 2018. A series of proposed main modifications are being consulted upon from 21 July to 15 September 2021. The Local Development Scheme suggested the following milestone dates:

Table 1 Minerals & Waste Joint Plan

<b>Minerals and Waste Joint Plan</b>	<b>Date</b>
Preparation of minerals and waste joint plan	May 2013 to October 2016
Publication	November 2016
Addendum of proposed changes	July 2017
Submission	November 2017
Examination	January 2018
Adoption	March 2018

## **Neighbourhood Plans**

### Ingleby Arncliffe Neighbourhood Plan (Draft)

Ingleby Arncliffe Parish Council is preparing a Neighbourhood Plan for the Parish. The Parish is a split parish with the majority of the area falling within Hambleton District Council. The Parish Council made an application for the designation of the whole parish as a Neighbourhood Area, which was received by Hambleton Council and North York Moors National Park Authority on 7 June 2014.

The Parish Council subsequently sent a submission ‘Regulation 16’ version of the Plan to Hambleton District in November 2020 and a Public Examination of the Plan was held in the summer of 21. On 6 August 2021 The Examiner’s Report was published, with the recommendation being that subject some modifications the Plan should proceed to a local referendum. This is schedule to take place on 4<sup>th</sup> November.

## Planning Applications

No. of applications received (includes agricultural and forestry notifications, but excludes tree and hedgerow applications)	831
% Major applications determined within 13 weeks	78%
% Minor applications determined within 8 weeks	82%
% Other applications determined within 8 weeks	90%
% of applications decided under delegated powers	96%
Number of pre-application enquiries dealt with	469

### Applications approved contrary to the Development Plan:

## Local Plan

### Strategic Approach

Local Plan Policies: SPA, SPB, SPC, SPD

Monitoring indicator	Trigger/Target	Commentary
No. of applications permitted/refused on design grounds	Monitor usage of policy in Appeals. If trend of appeals being allowed consider review	227 approved 3 refused
Major Applications determined	Monitor major development decisions	9 applications. 1 Refused 8 Approved

1. NYM/2018/0843/FL - demolition works, conversion of remaining buildings to form 7 no. holiday units and 1 no. managers unit together with associated access improvements, parking areas and landscaping works - Faceby Lodge Farm, Faceby - Approved
2. NYM/2019/0477/FL - construction of building comprising bakery and distribution unit, ancillary public tea room with external seating area and children's play area, visitor attraction and viewing area, associated coach access and parking - E Botham & Sons, Enterprise Way, Whitby - Approved
3. NYM/2019/0136/FL - Alterations, conversion of outbuildings and extensions to building to provide bar/restaurant, 18 no. bed suites, two retail units, staff accommodation and associated parking and landscaping works. - The Hambleton Inn, Hambleton, Thirsk - Approved

4. NYM/2019/0826/FL - change of use of agricultural land and associated operational development to form arboretum together with vehicular access, parking and erection of reception lodge - land at Seaton Hall Farm, Whitby Road, Staithes – Approved
5. NYM/2020/0278/FL - use of land for the siting of 20 no. tents and 10 no. glamping pods, construction of ancillary building and creation of associated access and parking - land west of Newton House Lodge, Lousy Hill Lane, Littlebeck – Approved
6. NYM/2020/0487/FL - erection of replacement cubicle building for cattle - Burgate Farm, Harwood Dale – Approved
7. NYM/2020/0554/CU - use of existing holiday park for 11 months of the year (closed 05 January to 03 February in any one calendar year) - Golden Square Caravan Park, Oswaldkirk – Approved
8. NYM/2020/0586/CU - use of land to form 1 no. grass runway for personal use by owner and emergency use together with erection of wind sock (revised scheme following dismissal at appeal of NYM/2016/0817/FL) - South Moor Farm, Dalby Forest Drive, Ebberston – Refused
9. NYM/2020/0982/FL - erection of 3 no. general purpose agricultural storage buildings Stilton House, Helmsley - Stilton House, Helmsley – Approved

## Appeals

4 appeals allowed	Core Strategy: CPG, DP3, DP4, DP19 Local Plan: UE4, CO16
3 appeals dismissed	Core Strategy: CPJ, DP5 Local Plan: SPC, SPE, SPG, CO17, BL5
1 appeal with split decision	Local Plan: SPE, SPG, SPJ

## The Environment

Local Plan Policies: SPE, SPF, SPG, SPH, SPI, ENV1 – ENV13

<b>Monitoring indicator</b>	<b>Trigger/Target</b>	<b>Commentary</b>
% of SSSI's in favourable or unfavourable recovering condition	No specific target	11% favourable 88% unfavourable recovering
No. of key missing key ecological connections that have been made	Target will be development in connection with any future work on Nature Recovery Networks	48 existing agreements maintained for grassland conservation; 360ha PAWS achieved and 137.5ha of new broadleaf woodland and 120ha in progress.
Population of wading birds breeding on the moor	To increase	3,568 pairs (2014) 3,215 pairs (2019)
No. of applications which cite ENV2, ENV3, ENV4	Monitor usage of policy in Appeals. If trend of appeals being allowed consider review	ENV2: 0 approved/1 refused ENV4: 6 approved / 0 refused
No. of qualifying developments include 10% biodiversity net gain	100% (when requirement is adopted)	Target not yet adopted
No. of planning permissions granted contrary to EA advice on flood or water quality grounds	Maintain at zero	2020 EA data not yet available
To reduce no. of exceedance days of ozone pollution levels at High Muffles	To reduce number of days	35 (2018) 39 (2019) 0 (2020)
% of water bodies identified as "good" under the WFD	100%	Approx. 16% (2016) 61% (2019)
No. of applications which trigger the 10% under ENV8:	100%	2 applications (both conditioned for further details to meet the requirements of ENV8).
Reduction in CO2 emissions	In line with any future target adopted by the Authority in move to net zero	Target not yet adopted

<b>Monitoring indicator</b>	<b>Trigger/Target</b>	<b>Commentary</b>
Amount of traffic by no. of vehicles passing Saltersgate counter (annual average daily traffic figure (AADT))	To reduce	5,863 (2018) 5,749 (2019) 4,048 (2020)
No. of SMs on the 'At Risk' Register	Remove 20 monuments	
No. of LBs on the Authority's 'At Risk' Register (GII only)	Remove 20 buildings	2 buildings removed (20/21)
No. of LBs (GI, II*), CAs, and Historic P&Gs on HEs 'At Risk' Register	Monitor condition	46 entries in total (2020) (42 archaeology entries, 4 building entries)
No. of CA with an Appraisal and Management Plans	Complete 8 Appraisals	<ul style="list-style-type: none"> <li>• 6 CA's with draft appraisals (undergone consultation).</li> <li>• 2 CAA's in process of being drafted.</li> <li>• 2 Appraisals for new CA designations</li> </ul>

Work on the local 'buildings at risk' (Grade II listed only) is ongoing with regular surveys (bi-annually) being carried out on structures considered to be 'at risk' and 'vulnerable' so that officers can monitor the condition of those buildings which are in the poorest of condition.

For the Heritage at Risk (Grade I and II\* buildings), a list which is monitored and maintained by Historic England, the Authority is aware of the 4 structures on this register and one can be removed (the Rosedale East mines) following their restoration by the HLF Land of Iron project. The full report can be found here

<https://historicengland.org.uk/images-books/publications/har-2020-registers/ne-yo-har-register2020/>

Work is progressing on the Conservation Area Appraisals, using interns from Kings Manor by offering students valuable experience whilst addressing the shortage of Appraisals for many of the National Park's Conservation Areas

## Understanding and Enjoyment

Local Plan Policies: SPJ, UE1 – UE4

<b>Monitoring indicator</b>	<b>Trigger/Target</b>	<b>Commentary</b>
Number of visitor days	To increase	13.28m (2019). Increase on previous years.
Number of new developments permitted under UE1	No specific target	1 approved (100%)
Number of new developments permitted under UE2	No specific target	2 approved (100%)
Number of tourism and recreation development lost	No specific target	No applications

## Business and Land Management

Local Plan Policies: SPK, BL1 – BL12

<b>Monitoring indicator</b>	<b>Trigger/Target</b>	<b>Commentary</b>
Amount of net floor space developed by type (B1, B2 and B8 uses)	Increase floorspace	B1: 1,705sq.m* B2: 532sq.m
Amount of net floor space developed by type (A1-A5 uses)	Increase floorspace	A1: 1,878.4sq.m A3: 308sq.m
Number and % of applications for telecommunications equipment approved	100%	5 out of 5 (100%)
Number of new farming/diversification related permissions	Monitor approvals	No applications

\*This additional space has been delivered at Whitby Business Park, utilising part of allocated Site 1 in the Whitby Business Park Area Action Plan.

## Communities

Local Plan Policies: SPL, SPM, CO1 – CO20

<b>Monitoring indicator</b>	<b>Trigger/Target</b>	<b>Commentary</b>
% of settlements with key facilities*	No decrease	No decisions made under Policy CO5 (Community Spaces)
Development of land designated as a Community Space	No loss	No applications
Number of net housing completions/ permissions	Average 29 per year. If completions are 20% less than anticipated the Plan will be reviewed	34 completions 46 permissions
Breakdown of housing completions/ permissions by Settlement Hierarchy	No specific target	<b>Completions/Permissions</b> Helmsley: 13/0 Larger Villages: 9/29 Smaller Villages: 3/7 Open Countryside: 9/10
Breakdown of housing completions/ permissions by type	No specific target	<b>Completions/Permissions</b> Open Market: 16/1 Principal Residence: 3/29 Local Occupancy: 12/13 Affordable 0/3 (outline) Other: 3/0 (E.g. agriculture, managers)
Breakdown of housing completions/permissions by occupancy	No specific target	<b>Completions/Permissions</b> Green: 17/16 PDL: 11/22 (incl. non-ag conversion) Ag Conversion: 2/4 Variation of Condition: 4/4
Number of affordable housing completions/ permissions	Maintain supply of RES sites	<b>Completions: 0</b> Permissions: 3 (outline) 12 units in development 7 villages in RES pipeline
Number of replacement dwelling completions/ permissions by Settlement Hierarchy	No specific target	<b>Completions/Permissions:</b> Helmsley: 0/0 Larger Villages: 0/1 Smaller Villages: 0/1 Open Countryside: 0/4



<b>Monitoring indicator</b>	<b>Trigger/Target</b>	<b>Commentary</b>
Number of additional Gypsy and Traveller pitches granted permission	No specific target	No applications
Number and % of extensions built within the 30% limit	Monitor approvals to see if policy is effective	57 approvals, 39 met threshold = 68%**

\*Key facilities are identified as: village halls; shops; primary schools; post offices; health and childcare facilities; libraries; religious buildings; and pubs. The State of the Park Report monitors the percentage of settlements with key facilities through surveys sent to all parish councils. Surveys are carried out every three years, the last one being in 2018. An update is due this year.

\*\*This relates to approvals since the adoption of the Local Plan in July 2020 up to 31 March 2021. The main reason for those exceeding the threshold is the timing of the Local Plan and those applications which were already in the system and under negotiation. It is felt that 2021-22 figures, which will report on a full year of the policy being in place, will provide a more representative figure.

## **Custom and Self Build Housing**

The Custom and Self Build Register is a register of people who may be interested in building their own home in the North York Moors National Park, either on their own or as part of a group or association. Maintenance of a register is a requirement under the Self-build and Custom Housebuilding Act 2015 (as amended by the Housing and Planning Act 2016).

The register is split into two parts – Part 1 contains those with some form of local connection to the National Park, Part 2 contains others who have registered who do not have this connection.

At 31 October 2020 the following numbers were placed on the register.

<b>Year</b>	<b>Part 1</b>	<b>Part 2</b>	<b>Total</b>	<b>Permissions granted for custom and self-build</b>
Period 5 (31 October 2019 – 30 October 2020)	4	7	11	5
Period 4 (31 October 2018 – 30 October 2019)	7	9	16	3
Period 3 (31 October 2017 – 30 October 2018)	1	6	7	5
Period 2 (31 October 2016 – 30 October 2017)	6	7	13	6
Period 1 (15 June 2016 – 30 October 2016)	0	2	2	0
<b>Total</b>	<b>18</b>	<b>31</b>	<b>49</b>	<b>19</b>

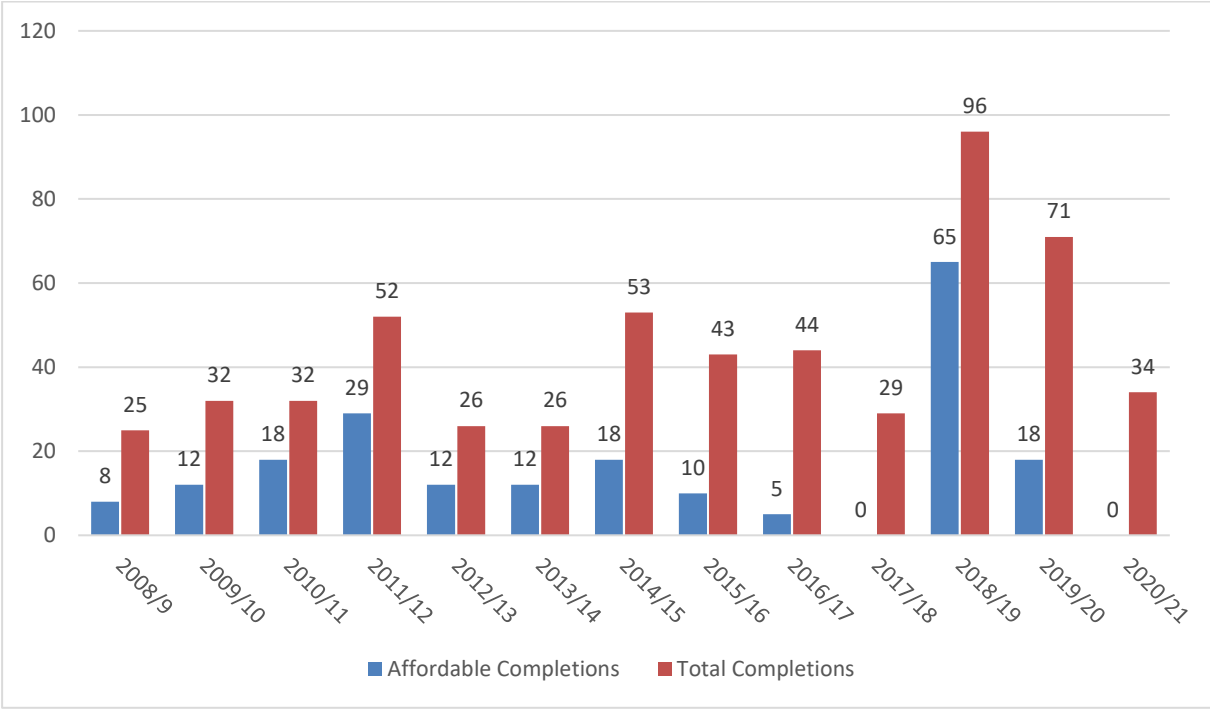
## Appendix 1: Total completions broken down by District since 2008/2009

Year	Conversions	New Build	Total
<b>2008-09</b>			
Hambleton	1	9	<b>10</b>
Ryedale	0	5	<b>5</b>
Scarborough	0	10	<b>10</b>
<b>Total</b>	<b>1</b>	<b>24</b>	<b>25</b>
<b>2009-10</b>			
Hambleton	0	1	<b>1</b>
Ryedale	1	1	<b>2</b>
Scarborough	13	17	<b>30</b>
<b>Total</b>	<b>12</b>	<b>20</b>	<b>32</b>
<b>2010-11</b>			
Hambleton	0	1	<b>1</b>
Ryedale	0	3	<b>3</b>
Scarborough	7	21	<b>28</b>
<b>Total</b>	<b>7</b>	<b>25</b>	<b>32</b>
<b>2011-12</b>			
Hambleton	2	0	<b>2</b>
Ryedale	0	12	<b>12</b>
Scarborough	19	20	<b>39</b>
<b>Total</b>	<b>20</b>	<b>32</b>	<b>52</b>
<b>2012-13</b>			
Hambleton	4	6	<b>10</b>
Redcar & Cleveland	1	0	<b>1</b>
Ryedale	0	2	<b>2</b>
Scarborough	3	10	<b>13</b>
<b>Total</b>	<b>8</b>	<b>18</b>	<b>26</b>
<b>2013-14</b>			
Hambleton	0	15	<b>15</b>
Ryedale	1	1	<b>2</b>
Scarborough	8	1	<b>9</b>
<b>Total</b>	<b>9</b>	<b>17</b>	<b>26</b>
<b>2014-15</b>			
Hambleton	3	2	<b>5</b>
Ryedale	11	5	<b>16</b>
Scarborough	11	21	<b>32</b>
<b>Total</b>	<b>25</b>	<b>28</b>	<b>53</b>
<b>2015-16</b>			
Hambleton	1	1	<b>2</b>
Ryedale	3	18	<b>21</b>
Scarborough	11	11	<b>22</b>
<b>Total</b>	<b>15</b>	<b>28</b>	<b>43</b>

<b>Year</b>	<b>Conversions</b>	<b>New Build</b>	<b>Total</b>
<b>2016-17</b>			
Hambleton	2	0	<b>2</b>
Ryedale	3	25	<b>28</b>
Scarborough	6	8	<b>14</b>
<b>Total</b>	<b>11</b>	<b>33</b>	<b>44</b>
<b>2017-18</b>			
Hambleton	1	2	<b>3</b>
Ryedale	8	12	<b>20</b>
Scarborough	4	2	<b>6</b>
<b>Total</b>	<b>13</b>	<b>16</b>	<b>29</b>
<b>2018/19</b>			
Hambleton	1	0	<b>1</b>
Ryedale	2	86	<b>88</b>
Scarborough	7	0	<b>7</b>
<b>Total</b>	<b>10</b>	<b>86</b>	<b>96</b>
<b>2019/20</b>			
Hambleton	0	0	0
Ryedale	4	59	63
Scarborough	6	2	11
<b>Total</b>	<b>10</b>	<b>61</b>	<b>74</b>
<b>2020/21</b>			
Hambleton	2	1	3
Ryedale	10	12	22
Scarborough	2	7	9
<b>Total</b>	<b>14</b>	<b>20</b>	<b>34</b>
<b>Total All Years</b>	<b>155</b>	<b>408</b>	<b>563</b>

Note: following a review of housing completion data in 2019 there are minor difference to rates reported in previous reports in years prior to this date.

## Appendix 2: Total completions and affordable housing from 2008/2009



Since 2008/09 (the publication date of the now superseded Core Strategy and Development Policies Document) a total of 563 dwellings have been completed in the National Park (13 year period). This is an average of 44 homes per year, 37% of which were affordable.

Since 2016/17 (the base date of the 2020 Local Plan) 274 homes have been completed. This is equivalent to 56 per year, against an planned rate of 29 per year. 32% have been affordable units. High completions rates in 2018/19 and 2019/20 include major housing development at Helmsley, which are now completed.