



**North York Moors**  
National Park

# Annual Monitoring Report 2022

**Reporting Period: 1 April 2021 – 31 March 2022**

**Produced September 2022**

## **Introduction**

The Localism Act (2011) requires local planning authorities to publish monitoring information at least once a year. This is termed the Annual Monitoring Report (AMR). The requirements of the AMR are set out in Part 8 of the Local Planning Regulations (2012). Primarily the AMR sets out progress on preparing Development Plan Documents (DPDs) and the effectiveness of how current policies are working.

This AMR principally covers the period 1st April 2021 until 31st March 2022, though where available and appropriate, more up to date information may be included.

The 2022 AMR is the first full year monitoring of the new Local Plan which was adopted in July 2020.

## **The Current Planning Framework**

The current Development Plan consists of several documents:

## **Statutory Plans:**

- The Local Plan 2016-35 (July 2020)
- The Helmsley Plan (2012)
- Whitby Business Area Action Plan (2014, reviewed 2019) and Design Brief (2016)
- NEW - The Minerals and Waste Joint Plan (March 2022)
- NEW - Ingleby Arncliffe Neighbourhood Plan (December 2021)

## **Minerals and Waste Joint Plan update**

A draft Minerals and Waste Joint Plan ('the Joint Plan') has been produced by the National Park Authority jointly with City of York Council and North Yorkshire County Council. The draft Joint Plan was submitted to the Planning Inspectorate in November 2017 for independent examination. The Examination in Public opened on 27 February 2018 for a period of three weeks. An additional session was held in April 2018 and a further session was held over two days in January 2019 focussing on unconventional oil and gas issues.

Since completion of the Examination hearings, substantial further work has taken place at the request of the Inspector, including updated Sustainability Appraisal and Habitats Regulations Assessment. Public consultation on proposed Main Modifications to the Joint Plan took place between July and September 2021, with responses to that consultation sent to the Inspector for consideration in line with the relevant Regulations.

The Authority received the Inspector's final Report and accompanying letter dated 4 February 2022, stating that the Joint Plan satisfies all relevant requirements and is 'sound', subject to the modifications recommended by her as a result of the discussions at the Examination. The Joint Plan was formally adopted by the Authority on 21 March 2022, NYCC on 16 February 2022 and CYC on 27 April 2022 and therefore forms part of the statutory development plan.

## **Neighbourhood Plan update**

### **Ingleby Arncliffe**

Ingleby Arncliffe Parish Council began to prepare a 'Neighbourhood Plan' covering their Parish in 2014. The Parish is split between the Local Planning Authority areas of the National Park and Hambleton District Council. Only a very small area (The Blue Bell Inn, two cottages and the modern farm buildings/grain store associated with Arncliffe Farm) is located within the National Park.

Following a positive referendum result on the Authority decided to 'make' (adopt) the Ingleby Arncliffe Neighbourhood Plan on the 2 December 2021. This means that the Plan (specifically those areas of the Plan which fall within the National Park) forms part of the statutory development plan.

### **Newby & Scalby**

Newby and Scalby Town Council applied to Scarborough Borough Council (SBC) and this Authority for the Newby and Scalby Parish area to be designated as a 'neighbourhood area.' The parish covers both local planning authority areas, however almost all of the area falls within the SBC boundary. Designation allows the Town Council to proceed with preparing a neighbourhood plan. If such a plan is eventually 'made' (adopted) by the two authorities, it will form part of their development plan and will be used to help decide planning applications for the parish area. This Authority approved the Neighbourhood Plan Area designation at its planning committee on the 14 July 2022.

### **In addition to the above Development Plan documents, the Authority has following adopted documents:**

- Renewable Energy SPD (April 2010)
- Design Guide SPD (Parts 1, 2 & 3 (2008), Part 4 (2011), Part 5 (2013))
- Osmotherley and Thimbleby Village Design Statement SPD (2011)
- Ampleforth Conservation Area Appraisal & Management Plan SPD
- Oswaldkirk Conservation Area Appraisal & Management Plan SPD (2011)
- Hutton Buscel Village Design Statement (2010)

## Planning Applications

No. of applications received (includes agricultural and forestry notifications, but excludes tree and hedgerow applications)	894
% Major applications determined within 13 weeks	73
% Minor applications determined within 8 weeks	75
% Other applications determined within 8 weeks	82
% of applications decided under delegated powers	95
Number of pre-application enquiries dealt with	419

### Applications approved contrary to the Development Plan:

- **NYM/2020/0962/FL** - change of use of land, retention of 31 no. containers and siting of additional 7 no. containers for storage purposes (part retrospective) at Studford Farm, High Street, Ampleforth
- **NYM/2021/1004/EIA** - erection of 306m guyed lattice steel replacement mast, communications apparatus, anchor blocks, removal of redundant equipment cabinets, heat exchanger compound and ancillary development thereto, laying of temporary access tracks, removal of access tracks and temporary change of use of agricultural field to provide construction staging area during construction phase at Bilsdale Transmitting Station, Bilsdale Moor
- **NYM/2021/0472/FL** - use of land for the siting of 3 no. shepherds huts for holiday letting purposes and associated parking at land off Sutherland Road, Cropton

## Local Plan

### Strategic Approach

Local Plan Policies: SPA, SPB, SPC, SPD

Monitoring indicator	Trigger/Target	Commentary
No. of applications permitted/refused on design grounds	Monitor usage of policy in appeals. If trend of appeals being allowed, consider review	99% of planning applications were approved with only 6 out of the 471 applications refused on design grounds. SPC was also used in the dismissal of appeals 3 appeals and wasn't cited in any of the allowed appeals.
Major Applications determined	Monitor major development decisions	11 applications determined for major applications. <ul style="list-style-type: none"> <li>• 10 Approved / 91%</li> <li>• 1 Refused / 9%</li> </ul>

- NYM/2021/0725/FL - Land off Carlton Road, Helmsley. Approved
- NYM/2021/0592/FL - Land off Stainsacre Lane, Whitby. Approved
- NYM/2021/0512/FL - Land at Fairfield Way, Hawsker cum Stainsacre. Approved
- NYM/2021/0489/FL - Morra Head Farm, Harwood Dale. Approved
- NYM/2021/0549/FL - Faceby Lodge Farm, Faceby. Refused
- NYM/2020/0327/FL - Land at Cloughton Woods, Cloughton. Approved
- NYM/2021/0257/FL - New Leys, New Leys Farm Road, Rievaulx. Approved
- NYM/2021/0863/FL - Low Tranmire Farm, Ugthorpe. Approved
- NYM/2021/1004/EIA - Bilsdale Transmitting Station, Bilsdale Moor. Approved
- NYM/2021/0600/FL - Trig Point 49, 80 Staithes Lane, Staithes. Approved
- NYM/2021/0802/FL - East Access Track to Bilsdale Transmitting Station, Bilsdale West Moor. Approved

## Appeals

<b>No of appeals allowed/dismissed</b>	<b>Policies used in decisions</b>
2 appeals allowed	Strategic Policies: SPI, SPE Development Policies: ENV1, ENV9, ENV11, BL5
9 appeals dismissed	Strategic Policies: SPA, SPG, SPH, SPI, SPL, SPM Development Policies: ENV2, ENV11, CO2, CO8, CO10, CO17, CO18, BL6, BL8,

## The Environment

Local Plan Policies: SPE, SPF, SPG, SPH, SPI, ENV1 – ENV13

Monitoring indicator	Trigger/Target	Commentary
% of SSSI's in favourable or unfavourable recovering condition	No specific target	<b>No change (2021/22)</b> 11% favourable / 88% unfavourable recovering (2014/15) 12% favourable / 87% unfavourable recovering (2011/12)
No. of key missing key ecological connections that have been made	Target will be development in connection with any future work on Nature Recovery Networks	<b>2021-22</b> 2020/21:48 existing agreements maintained for grassland conservation; 360ha PAWS achieved and 137.5ha of new broadleaf woodland and 120ha in progress.
Population of wading birds breeding on the moor	To increase	<b>No update</b> 3,215 pairs (2019) 3,568 pairs (2014)
No. of applications which cite ENV2 (Tranquillity), ENV3 (Remote Areas), ENV4 (Dark Night Skies)	Monitor usage of policy in appeals. If trend of appeals being allowed, consider review	<b>ENV2: 1 approved/0 refused; ENV3: 0 approved/0 refused; ENV4: 2 approved/1 refused (2021/22)</b>  ENV2: 0 approved/1 refused; ENV3: Not used; ENV4: 6 approved/0 refused (2020/21)
No. of qualifying developments include 10% biodiversity net gain	100% (when requirement is adopted)	Target not yet adopted
No. of planning permissions granted contrary to EA advice on flood or water quality grounds	Maintain at zero	<b>1 application, EA advice followed (2020/21)</b> 1 application, EA advice followed (2019/20)
% of water bodies identified as "good ecological status" under the WFD	100%	<b>No update</b> 23% (2020) 26.7% (2016)
No. of applications which trigger the 10% under ENV8	100%	<b>0 applications submitted which met this threshold (2021/22)</b> 2 applications, both conditioned for submission of details (2020/21)

Reduction in CO2 emissions	In line with any future target adopted by the Authority in move to net zero	Target not yet adopted.
Amount of traffic by no. of vehicles passing Saltersgate counter (annual average daily traffic figure (AADT))	To reduce	<b>5,534 (2021)</b> 5,207 (2020) 5,749 (2019) 5,813 (2018)
No. of SMs on the 'At Risk' Register	Remove 20 monuments	<b>39 SM at risk (2%)</b> <b>5 monuments at high/medium risk conserved during last 3 years (2021/22)</b>
No. of LBs on the Authority's 'At Risk' Register (GII only)	Remove 20 buildings	<b>49 entries; 3 buildings removed (2021/22)</b> 49 entries; 2 buildings removed (2020/21)
No. of LBs (GI, II*), CAs, and Historic P&Gs on HEs 'At Risk' Register	Monitor condition	<b>40 entries total (2021) – 36 archaeology entries, 4 building entries</b> 46 entries total (2020) - 42 archaeology entries, 4 building entries
No. of CA with an Appraisal and Management Plans	Complete 8 Appraisals	<b>2021/22: No change/improvement</b> 2020/21: 6 Appraisals with draft appraisals (undergone consultation) 2 Appraisals in process of being drafted (yet to be consulted on) 1 draft Appraisal for new CA designation (yet to be consulted on) 1 draft Historic Area Assessment (yet to be consulted on)

Work on the local 'buildings at risk' (Grade II listed only) is ongoing with regular surveys (bi-annually) being carried out on structures considered to be 'at risk' and 'vulnerable' so that officers can monitor the condition of those buildings which are in the poorest of condition.

For the Heritage at Risk (Grade I and II\* buildings), a list which is monitored and maintained by Historic England, the Authority is aware of the 4 structures on this register and one can be removed (the Rosedale East mines) following their restoration by the HLF Land of Iron project. The full report can be found here:

[Historic England - Heritage at Risk Register 2021, North East and Yorkshire](#)



Work is progressing on the Conservation Area Appraisals, using interns from Kings Manor by offering students valuable experience whilst addressing the shortage of Appraisals for many of the National Park's Conservation Areas.

## Understanding and Enjoyment

Local Plan Policies: SPJ, UE1 – UE4

<b>Monitoring indicator</b>	<b>Trigger/Target</b>	<b>Commentary</b>
Number of visitor days	To increase	<b>Data not yet available (2021)</b> 13.28m (2019) 12.84m (2018) 12.19m (2017) 12.31m (2016)
Number of new developments permitted under UE1	No specific target	<b>1 approved (100%) (2021/22)</b> 1 approved (100%) (2020-21)
Number of new developments permitted under UE2	No specific target	<b>4 approved (80%) (2021/22)</b> 2 approved (100%) (2020-21)
Number of tourism and recreation development lost (UE3)	No specific target	<b>No applications (2021/22)</b> No applications (2021-21)

## Business and Land Management

Local Plan Policies: SPK, BL1 – BL12

Monitoring indicator	Trigger/Target	Commentary
Amount of net floor space developed by type (B1, B2 and B8 uses)	Increase floorspace	<b>B1: +333sq.m / B2: -333sq.m / B8: +622sq.m (2021/22)</b> B1: 1,705sq.m* / B2: 532sq.m (2020/21)
Amount of net floor space developed by type (A1-A5 uses)	Increase floorspace	<b>0 applications submitted for A1-A5 uses (2021/22)</b> A1: +1,878.4sq.m / A3: +308sq.m (2020/21)
Number and % of applications for telecommunications equipment approved	100%	<b>2 out of 2 approved (100%) (2021/22)</b> 5 out of 5 (100%) approved (2020/21)
Number of new farming/diversification related permissions	Monitor approvals	<b>No applications (2021/22)</b> 1 application approved (2020/21)

\*This additional space has been delivered at Whitby Business Park, utilising part of allocated Site 1 in the Whitby Business Park Area Action Plan.

## Communities

Local Plan Policies: SPL, SPM, CO1 – CO20

Monitoring indicator	Trigger/Target	Commentary
% of settlements with key facilities*	No decrease	<b>No decisions citing Policy CO5 (2021/22)</b> No decisions citing Policy CO5 (2020/21)
Development of land designated as a Community Space	No loss	<b>No applications (2021/22)</b> No applications (2020/21)

**Number of net housing completions/permissions. Average 29 per year. If completions are 20% less than anticipated the Plan will be reviewed.**

Year	Completions	Permissions
<b>2021/22</b>	<b>32</b>	<b>26</b>
2020/21	34	46

**Breakdown of housing completions/permissions by Settlement Hierarchy: (No specific target)**

Year	Helmsley		Larger Villages		Smaller Villages		Open Countryside	
	Completions	Permissions	Completions	Permissions	Completions	Permissions	Completions	Permissions
<b>2021/22</b>	<b>2</b>	<b>1</b>	<b>20</b>	<b>9</b>	<b>1</b>	<b>5</b>	<b>9</b>	<b>11</b>
2020/21	13	0	9	29	3	7	9	10

### Breakdown of housing completions/permissions by occupancy: (No specific target)

Year	Open Market		Principal Residence		Local Occupancy		Affordable		Other	
	Completions	Permissions	Completions	Permissions	Completions	Permissions	Completions	Permissions	Completions	Permissions
<b>2021/22</b>	<b>6</b>	<b>6</b>	<b>4</b>	<b>10</b>	<b>9</b>	<b>7</b>	<b>12</b>	<b>0</b>	<b>1</b>	<b>3</b>
2020/21	16	1	3	29	12	13	0	3	3	0

### Breakdown of housing completions/permissions by type: (No specific target)

Year	Green		Previously Developed		Agricultural Conversion		Variation of Condition	
	Completions	Permissions	Completions	Permissions	Completions	Permissions	Completions	Permissions
<b>2021/22</b>	<b>13</b>	<b>8</b>	<b>12</b>	<b>7</b>	<b>7</b>	<b>11</b>	<b>0</b>	<b>0</b>
2020/21	17	16	11	22	2	4	4	4

### Number of affordable housing completions/permissions (Maintain supply of RES sites)

Year	Completions	Permissions	Commentary
<b>2021/22</b>	<b>12 units</b>	<b>0</b>	<b>12 Completed at Staithes (RES). Projected target of 4 units to be completed in 2022/23.</b>
2020/21	0	3 units (outline)	-

### Number of replacement dwelling completions/permissions by Settlement Hierarchy: (No specific target)

Year	Helmsley		Larger Villages		Smaller Villages		Open Countryside	
	Completions	Permissions	Completions	Permissions	Completions	Permissions	Completions	Permissions
<b>2021/22</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>1</b>	<b>0</b>	<b>2</b>
2020/21	0	0	0	1	0	1	0	4

Number of additional Gypsy and Traveller pitches granted permission	No specific target	<b>No applications (2021-22)</b> No applications (2020-21)
Number and % of extensions built within the 30% limit	Monitor approvals to see if policy is effective	<b>11 approvals, 7 met threshold = 68% (2021/22)</b> 57 approvals, 39 met threshold = 68%** (2020/21)

\*Key facilities are identified as: village halls; shops; primary schools; post offices; health and childcare facilities; libraries; religious buildings; and pubs. The State of the Park Report monitors the percentage of settlements with key facilities through surveys sent to all parish councils. Surveys are carried out every three years, the last one being in 2018. An update is due this year.

\*\*This relates to approvals since the adoption of the Local Plan in July 2020 up to 31 March 2021. The main reason for those exceeding the threshold is the timing of the Local Plan and those applications which were already in the system and under negotiation. It is felt that 2021-22 figures, which will report on a full year of the policy being in place, will provide a more representative figure.

## Custom and Self Build Housing

The Custom and Self Build Register is a register of people who may be interested in building their own home in the North York Moors National Park, either on their own or as part of a group or association. Maintenance of a register is a requirement under the Self-build and Custom Housebuilding Act 2015 (as amended by the Housing and Planning Act 2016).

The register is split into two parts – Part 1 contains those with some form of local connection to the National Park, Part 2 contains others who have registered who do not have this connection.

As of the 31 October 2021, the following numbers were placed on the register:

<b>Year</b>	<b>Part 1</b>	<b>Part 2</b>	<b>Total</b>	<b>Permissions granted for custom and self-build</b>
Period 6 (31 October 2020 – 30 October 2021)	7	8	15	13
Period 5 (31 October 2019 – 30 October 2020)	4	7	11	5
Period 4 (31 October 2018 – 30 October 2019)	7	9	16	3
Period 3 (31 October 2017 – 30 October 2018)	1	6	7	5
Period 2 (31 October 2016 – 30 October 2017)	6	7	13	6
Period 1 (15 June 2016 – 30 October 2016)	0	2	2	0
<b>Total</b>	<b>25</b>	<b>39</b>	<b>64</b>	<b>32</b>

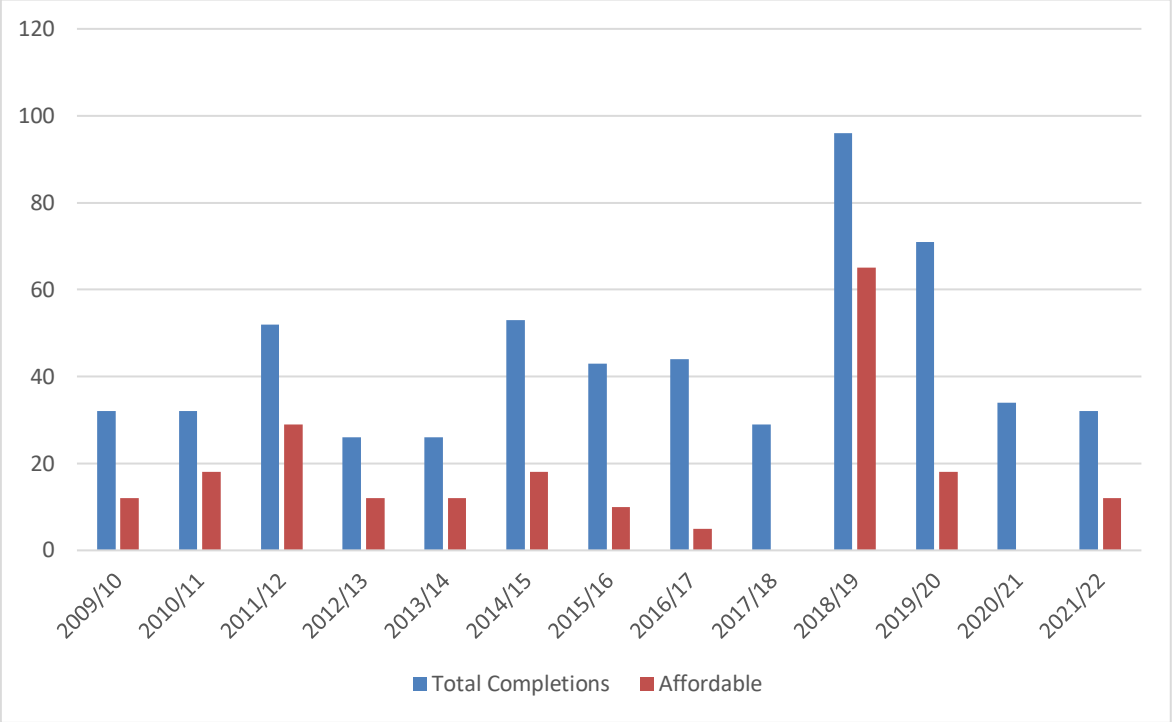
## Appendix 1: Total completions broken down by District since 2008/2009

Year	Conversions	New Build	Total
<b>2008-09</b>			
Hambleton	1	9	<b>10</b>
Ryedale	0	5	<b>5</b>
Scarborough	0	10	<b>10</b>
<b>Total</b>	<b>1</b>	<b>24</b>	<b>25</b>
<b>2009-10</b>	<b>Conversions</b>	<b>New Build</b>	<b>Total</b>
Hambleton	0	1	<b>1</b>
Ryedale	1	1	<b>2</b>
Scarborough	13	17	<b>30</b>
<b>Total</b>	<b>12</b>	<b>20</b>	<b>32</b>
<b>2010-11</b>	<b>Conversions</b>	<b>New Build</b>	<b>Total</b>
Hambleton	0	1	<b>1</b>
Ryedale	0	3	<b>3</b>
Scarborough	7	21	<b>28</b>
<b>Total</b>	<b>7</b>	<b>25</b>	<b>32</b>
<b>2011-12</b>	<b>Conversions</b>	<b>New Build</b>	<b>Total</b>
Hambleton	2	0	<b>2</b>
Ryedale	0	12	<b>12</b>
Scarborough	19	20	<b>39</b>
<b>Total</b>	<b>20</b>	<b>32</b>	<b>52</b>
<b>2012-13</b>	<b>Conversions</b>	<b>New Build</b>	<b>Total</b>
Hambleton	4	6	<b>10</b>
Redcar & Cleveland	1	0	<b>1</b>
Ryedale	0	2	<b>2</b>
Scarborough	3	10	<b>13</b>
<b>Total</b>	<b>8</b>	<b>18</b>	<b>26</b>
<b>2013-14</b>	<b>Conversions</b>	<b>New Build</b>	<b>Total</b>
Hambleton	0	15	<b>15</b>
Ryedale	1	1	<b>2</b>
Scarborough	8	1	<b>9</b>
<b>Total</b>	<b>9</b>	<b>17</b>	<b>26</b>
<b>2014-15</b>	<b>Conversions</b>	<b>New Build</b>	<b>Total</b>
Hambleton	3	2	<b>5</b>
Ryedale	11	5	<b>16</b>
Scarborough	11	21	<b>32</b>
<b>Total</b>	<b>25</b>	<b>28</b>	<b>53</b>
<b>2015-16</b>	<b>Conversions</b>	<b>New Build</b>	<b>Total</b>
Hambleton	1	1	<b>2</b>
Ryedale	3	18	<b>21</b>
Scarborough	11	11	<b>22</b>
<b>Total</b>	<b>15</b>	<b>28</b>	<b>43</b>

<b>Year</b>	<b>Conversions</b>	<b>New Build</b>	<b>Total</b>
<b>2016-17</b>	<b>Conversions</b>	<b>New Build</b>	<b>Total</b>
Hambleton	2	0	<b>2</b>
Ryedale	3	25	<b>28</b>
Scarborough	6	8	<b>14</b>
<b>Total</b>	<b>11</b>	<b>33</b>	<b>44</b>
<b>2017-18</b>	<b>Conversions</b>	<b>New Build</b>	<b>Total</b>
Hambleton	1	2	<b>3</b>
Ryedale	8	12	<b>20</b>
Scarborough	4	2	<b>6</b>
<b>Total</b>	<b>13</b>	<b>16</b>	<b>29</b>
<b>2018/19</b>			
Hambleton	1	0	<b>1</b>
Ryedale	2	86	<b>88</b>
Scarborough	7	0	<b>7</b>
<b>Total</b>	<b>10</b>	<b>86</b>	<b>96</b>
<b>2019/20</b>	<b>Conversions</b>	<b>New Build</b>	<b>Total</b>
Hambleton	0	0	0
Ryedale	4	59	63
Scarborough	6	2	8
<b>Total</b>	<b>10</b>	<b>61</b>	<b>71</b>
<b>2020/21</b>	<b>Conversions</b>	<b>New Build</b>	<b>Total</b>
Hambleton	2	1	<b>3</b>
Ryedale	10	12	<b>22</b>
Scarborough	2	7	<b>9</b>
<b>Total</b>	<b>14</b>	<b>20</b>	<b>34</b>
<b>2021/22</b>	<b>Conversions</b>	<b>New Build</b>	<b>Total</b>
Hambleton	2	0	<b>2</b>
Ryedale	5	4	<b>9</b>
Scarborough	9	12	<b>21</b>
<b>Total</b>	<b>16</b>	<b>16</b>	<b>32</b>
<b>Total All Years</b>	<b>171</b>	<b>424</b>	<b>595</b>



## Appendix 2: Total completions and affordable housing from 2008/2009



Since 2008/09 (the publication date of the now superseded Core Strategy and Development Policies Document) a total of 570 dwellings have been completed in the National Park of which 211 have been affordable units. This provides an average of 37% of all new houses being affordable homes.

Since 2016/17 (the base date of the 2020 Local Plan) 306 homes have been completed. This is equivalent to 51 per year (average over a 6-year period), against a planned rate of 29 per year. 100 of these (33%) have been affordable units.

High completions rates from 2016 to 2020 include major housing development on sites identified in the Helmsley Plan, which are now completed.